

Watertown Jefferson County Area Transportation Council

Transportation Improvement Program (TIP)

October 2025 – September 2030



June 26, 2025



Watertown Jefferson County Area Transportation Council
Transportation Improvement Plan October 2025 – September 2030

Committee Members

POLICY COMMITTEE		
MEMBER	TITLE	ORGANIZATION
Sarah V. C. Pierce	Mayor	City of Watertown
Eric Wagenaar	City Manager	City of Watertown
Ryan Piche	County Administrator	Jefferson County
John D. Peck	Board of Legislators Representative	Jefferson County
Robert A. Haynes ¹	Regional Director	NYSDOT Region 7
Kristopher H. Reff	Regional Planning & Program Manager	NYSDOT Region 7
Jarrod M. Radley	Local Stakeholder Group Representative	NYSDOT Region 7

¹ Represents the NYSDOT Commissioner

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James Lawrence, Jr.	County Highway Superintendent	Jefferson County
Stephen Rajner	Assistant Planning & Program Manager	NYSDOT Region 7

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MEMBER	TITLE	ORGANIZATION
Kyle Meehan	Transit Director	City of Watertown
Michael J. Bourcy	Director of Planning	Jefferson County
Barbara Cadwell	Transit Coordinator	NYSDOT Region 7



Watertown Jefferson County Area Transportation Council
Transportation Improvement Plan October 2025 – September 2030



Kristopher H. Reff
Director, Regional Planning &
Program Management
NYSDOT Region 7
Interim MPO Director

Mayor Sarah V.C. Pierce
City of Watertown
Vice Chairman – Policy Committee

Eric Wagenaar
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Ryan Piche
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Chairman – Policy Committee

Robert A. Haynes
Regional Director
NYSDOT Region 7
Secretary – Policy Committee

Jarrod M. Radley
NYSDOT Region 7
Local Stakeholder Group Representative

Resolution 9-2025
Policy Committee Resolution approving the WJCTC 2026-2030
Transportation Improvement Plan

WHEREAS, the Watertown Jefferson County Area Transportation Council (WJCTC) is designated by the Governor of New York State as the Metropolitan Planning Organization (MPO) for the Watertown Urbanized Area in Jefferson County; and

WHEREAS, Title 23 CFR Part 450 and Title 49 CFR Part 613 require that a Transportation Improvement Plan (TIP) be developed and adopted by the MPO; and

WHEREAS, both the Highway and Transit Technical Committees developed a fiscally constrained 2026-2030 TIP through a continuous, comprehensive and cooperative transportation planning process in coordination with state, regional and local officials; and

WHEREAS, the Highway Technical Committee, the Transit Technical Committee and the Policy Committee reviewed and approved the Draft 2026-2030 TIP; and

WHEREAS, appropriate public outreach was conducted to make the public aware that the Draft 2026-2030 TIP was available for public review; and

WHEREAS, the required 30-day public review comment period for the Draft TIP has expired without substantive comment being received;

NOW, THEREFORE, BE IT RESOLVED, that the Watertown Jefferson County Area Transportation Council adopts the Draft 2026-2030 TIP as attached herein as its Transportation Improvement Program (TIP) for Federal Fiscal Years 2026-2030; and

BE IT FURTHER RESOLVED, that projects identified as obligated in Federal Fiscal Year 2025 are automatically incorporated in the Federal Fiscal Year 2026 annual element if they are not obligated prior to September 30, 2025;

CERTIFICATION OF RESOLUTION

I, the undersigned, duly elected chair of the Watertown Jefferson County Area Transportation Council (WJCTC), do hereby certify that the foregoing is a true and correct copy of WJCTC Policy Committee Resolution 9-2025, adopted by consensus this 26th day of June 2025.

Chair

Date



Watertown Jefferson County Area Transportation Council
Transportation Improvement Plan October 2025 – September 2030

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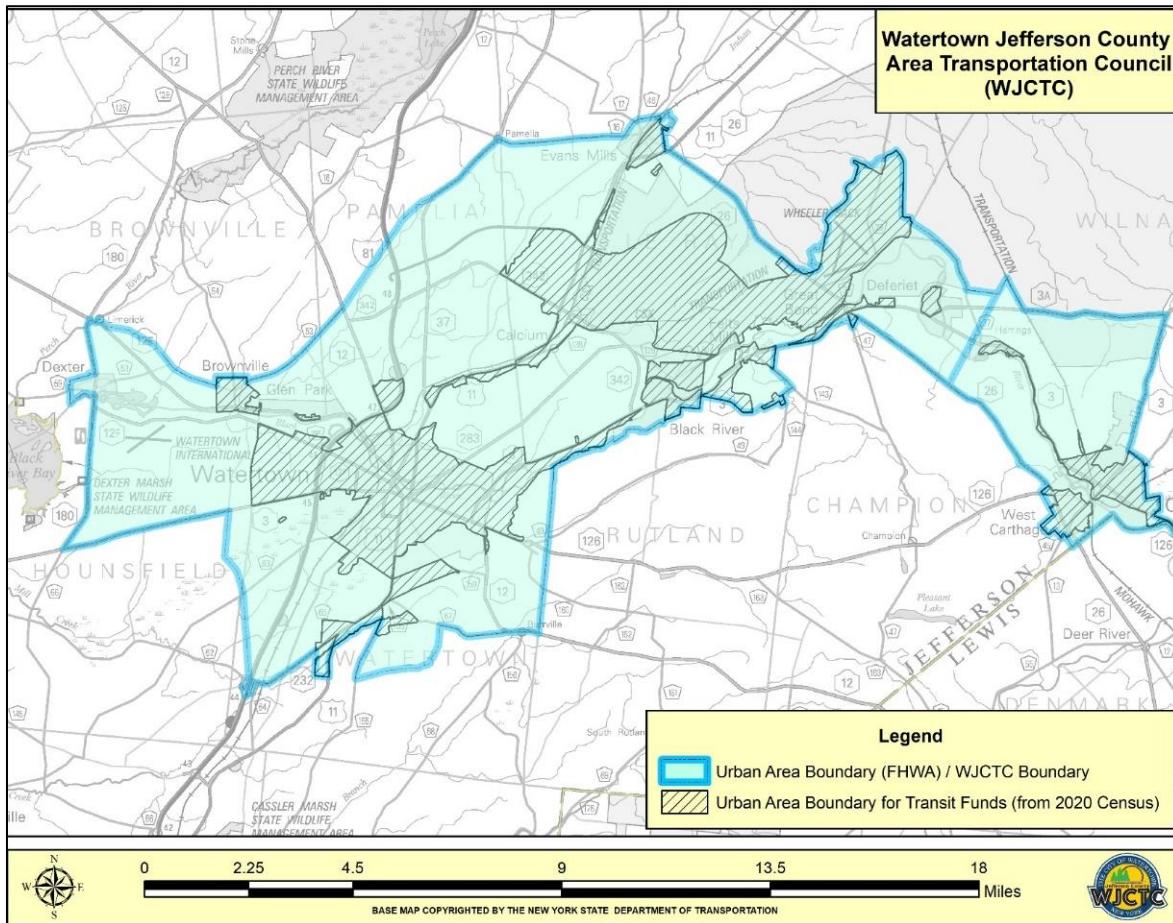
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I. **Overview of the WJCTC**

The Watertown Jefferson County Area Transportation Council (WJCTC) is the designated Metropolitan Planning Organization (MPO) for the urbanized area in Jefferson County. WJCTC is responsible for facilitating a regional transportation planning and programming process that is continuing, cooperative and comprehensive for all area projects and activities eligible for funding through the Federal Highway and Federal Transit Administrations. The Council was created in 2014 when the population of the Watertown Urbanized area exceeded 50,000 as determined by the 2010 census.

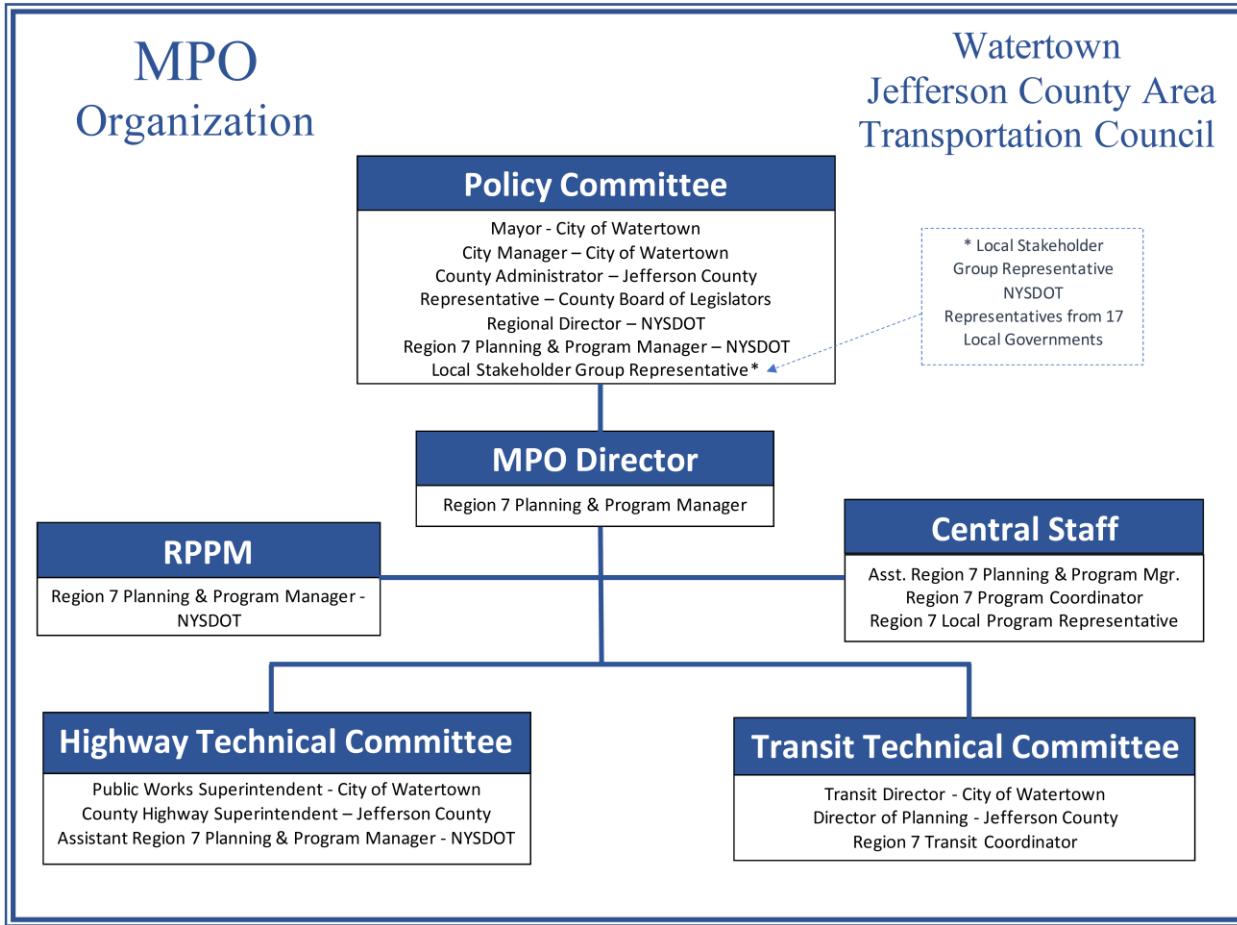


The WJCTC is comprised of two principal groups, the Policy Committee (PC) and the Technical Committees. The Policy Committee is responsible for reviewing and approving all planning undertaken by the Council and its staff. The Technical Committees are responsible for coordinating transportation planning activities and providing technical advice to the PC. The Technical Committees are comprised of professional/technical staff representatives from each of the member governments. The Highway Technical Committee (HTC) focuses on highway/bridge issues, while the Transit Technical Committee (TTC) focuses on transit issues within the WJCTC boundary.



II. Organization of the Metropolitan Planning Organization

The MPO is structured as shown in the following organizational chart:



The Policy Committee, which is the final decision-making authority for transportation projects and programs within the metropolitan area, is composed of elected and appointed representatives from the City of Watertown, Jefferson County, and representatives from the NYSDOT.

The Local Stakeholder Group is comprised of representatives from each of the 17 Towns/Villages within the WJCTC boundary. The Local Stakeholder Group is represented by a Region 7 NYSDOT employee.

The Central Staff is charged with performing the tasks required to progress the development of plans, programs, and other activities as prescribed in the annually adopted UPWP.



III. Transportation Improvement Plan (TIP)

The Transportation Improvement Plan is a five-year capital improvement program that allocates federal highway and transit funds to projects that have been selected through the MPO process. Inclusion of a project in this document allows specific project development, design, and construction activities to proceed using federal funds according to the defined schedule. The TIP provides information regarding federal funding assistance and project costs for the 2026 - 2030 period. The TIP is typically updated every two years to maintain a current list of projects.

The TIPs for all of the MPO's in the state are combined with a list of projects in rural areas where NYSDOT is responsible for programming federally funded projects, and evolves into a comprehensive list of all highway and transit projects that propose to use Federal funds that is known as the STIP. The STIP is required to be updated a minimum of every four years. The State may elect to update the Program more frequently.

The New York State Department of Transportation, as the direct recipient for federal transportation funds, has issued capital programming instructions for the TIPs and STIPs to all New York MPOs in October 2024. The programming strategies encourage strong asset management practices. These asset management practices focus investments in current infrastructure on preventive, corrective, and demand maintenance to preserve the functionality of the existing transportation system. This approach is necessitated by the lack of certainty with regard to additional resources from federal sources.

Funding and Fiscal Constraint

Current federal transportation law (Bipartisan Infrastructure Law, BIL) requires that each MPO TIP be balanced and fiscally constrained to the amount of federal funds that are reasonably expected to be available over the TIP period. The WJCTC is in NYSDOT Region 7, which includes Jefferson, Lewis, St. Lawrence, Franklin, and Clinton Counties. This document has been prepared in consultation with Region 7 staff to determine expected funding availability. Data listed in the TIP will be used in the development of the Region's program and the Statewide TIP (STIP), which is also required to be balanced and fiscally constrained. A fiscal constraint table is provided in Section V.



IV. Performance Measures

A. Background:

Pursuant to federal requirements, MPOs must employ a transportation performance management approach in carrying out their federally required planning and programming activities. Chapter 23 part 150(b) of the United States Code [23USC §150(b)] includes the following seven national performance goals for the Federal-Aid Highway Program:

- Safety - To achieve a significant reduction in traffic fatalities and serious injuries on all public roads.
- Capital Assets Condition - To maintain the highway infrastructure and transit capital asset systems in a state of good repair.
- Congestion Reduction - To achieve a significant reduction in congestion on the National Highway System.
- System Reliability - To improve the efficiency of the surface transportation system.
- Freight Movement and Economic Vitality - To improve the national freight network, strengthen the ability of rural communities to access national and international trade markets, and support regional economic development.
- Environmental Sustainability - To enhance the performance of the transportation system while protecting and enhancing the natural environment.
- Reduced Project Delivery Delays - To reduce project costs, promote jobs and the economy, and expedite the movement of people and goods by accelerating project completion through eliminating delays in the project development and delivery process, including reducing regulatory burdens and improving agencies' work practices

On the public transportation side, transportation performance management shall be utilized to advance the general policy and purposes of the public transportation program as included in 49USC §5301(a) and (b).

The U.S. Department of Transportation established several performance measures that states, MPOs, and public transportation providers must use to conduct a performance-based approach to transportation decision making to support the national goals described above. The performance measures address highway safety, pavement and bridge condition, passenger and freight travel reliability, congestion and mobile source emissions, transit asset condition, and transit safety. This section discusses those measures.

The WJCTC TIP was developed and is managed in cooperation with the New York State Department of Transportation (NYSDOT) and Watertown Citibus. It reflects the investment priorities established in the 2050 WJCTC Long Range Transportation Plan, which incorporates comments and input from affected agencies and organizations and the public.



TIPs "shall include, to the maximum extent practicable, a description of the anticipated effects of the transportation improvement program toward achieving the performance targets established in the metropolitan transportation plan, linking investment priorities to those performance targets" [23USC §134(j)(2)(D)]. TIPs and metropolitan transportation plans (MTPs) must include this information for the following federal performance areas:

- Highway Safety (PM1)
- Transit Asset Management
- Pavement and Bridge Condition (PM2)
- System Performance/Freight/Congestion Mitigation & Air Quality Improvement (CMAQ) Program (PM3)
- Transit Safety

This portion of the adopted/amended TIP meets the requirements of 23USC §134(j)(2)(D).

B. Highway Safety

The Federal Highway Administration (FHWA) Highway Safety (PM1) rule established five performance measures for safety on all public roads. The performance measures are calculated as five-year rolling averages.

The 2023 New York Strategic Highway Safety Plan (SHSP) is intended "to promote best practices and strategies that, if implemented, could have a substantial impact on reducing fatal and serious injury crashes." The SHSP was developed through a collaborative process involving federal, state, local, and tribal safety partners. It guides NYSDOT, the MPOs, and other safety partners in addressing safety and defines a framework for implementation activities to be carried out across New York State. The NYSDOT Highway Safety Improvement Program (HSIP) Annual Report documents the statewide performance targets.

Performance Targets

In August 2024, NYSDOT set 2025 statewide highway safety targets. Those targets are shown in Table 1. The WJCTC agreed to support the NYSDOT statewide 2025 targets for the following safety measures on January 23, 2025 via Resolution # 4-2025.



Table 1. Statewide Highway Safety Targets – Calendar Year 2025

Performance Measure	NY Statewide 2025 Target
Number of Fatalities	1,011.0
Rate of Fatalities per 100 million Vehicle Miles Traveled (VMT)	0.881
Number of Serious Injuries	11,034.1
Rate of Serious Injuries per 100 million VMT	9.557
Number of Nonmotorized Fatalities and Serious Injuries	2,615.2

Safety is a critical component of the WJCTC's mission, and the projects on the TIP are consistent with the need to address safety. Safety is a primary consideration in the selection of projects to be included in the TIP. The TIP includes projects programmed with HSIP funds and other fund sources that are expected to materially benefit the safety of the traveling public on roadways throughout the metropolitan planning area. The anticipated effect of the overall program is that it will contribute toward achieving NYSDOT's safety performance targets.

Some examples of projects on the TIP that utilize HSIP funds are:

Project ID	Description	Construction Cost
703311	Rt 342 over I81	\$ 22.6 M
793251	STATE ST - MHWA RAIL CROSSING (CARTHAGE)	\$1.4 M

C. Transit Asset Management

The Federal Transit Administration (FTA) Transit Asset Management (TAM) rule applies to all recipients and subrecipients of Federal transit funding that own, operate, or manage public transportation capital assets. The rule requires that public transportation providers develop and implement transit asset management (TAM) plans, and establishes performance measures for four transit asset categories: rolling stock, equipment, transit infrastructure, and facilities.

Each year, public transportation providers must establish TAM targets for the following fiscal year. Each provider shares its targets with the MPO in which the provider's projects and services are programmed in the MPO's TIP. MPOs are not required to establish TAM targets annually after the transit provider establishes targets. Instead, MPOs must set TAM targets when the MPO updates its LRTP.

FTA defines two tiers of public transportation providers based on number of vehicles and operating mode parameters. Tier I transit agencies, which are generally larger providers, establish their own TAM targets, while Tier II providers, generally smaller agencies, may participate in a group plan where targets are established by a plan sponsor (NYSDOT) for the entire group. NYSDOT's 2024 Group TAM Plan is available [here](#).



Performance Targets

When establishing transit asset management targets, the MPO can either agree to program projects that will support the transit provider targets or establish its own separate transit asset management targets for the MPO planning area.

The WJCTC has the following transit provider operating in the planning area: Watertown Citibus which is part of NYSDOT's Group TAM Plan.

Table 2. Transit Asset Management Targets

Statewide Transit Asset Management Targets			
Asset Class	Useful Life (miles)	Useful Life (yrs)	2025 Target^{1,2}
BR1 - Over-the-road Bus (5311)	500,000	12	65%
BU - Bus (5310)	350,000	10	30%
BU1 - Bus (5307)	350,000	10	30%
BU1 - Bus (5311)	350,000	10	30%
CU - Cutaway Bus (5310)	150,000	5	65%
CU1 - Cutaway Bus (5307)	150,000	5	65%
CU1 - Cutaway Bus (5311)	150,000	5	65%
RT - Rubber-tire Vintage Trolley (5307)	500,000	12	65%
RT - Rubber-tire Vintage Trolley (5311)	500,000	12	65%
Suburban (5310)	150,000	5	65%
VN - Van (5310)	150,000	5	65%

NOTE¹: From June 2024 Revision to NYSDOT Group Transit Asset Management (TAM) Plan
NOTE²: % of revenue vehicles within a particular asset class that have met or exceeded their Useful Life Benchmark (ULB)

The WJCTC agreed to support these transit asset targets on 4/25/19 via Resolution #9-2019. With this action, WJCTC agrees to plan and program projects in the TIP that will, once implemented, make progress toward achieving the transit asset targets.



Anticipated Effects

The WJCTC TIP was developed and is managed in cooperation with Watertown Citibus. The TIP includes specific investment priorities that support the MPO's goals, including transit asset management, using a project selection process that is anticipated to address transit SGR in the MPO planning area. The MPO's goal of addressing transit asset condition is linked to the investment plan of Watertown Citibus, and the process used to prioritize the projects within the TIP is consistent with federal requirements.

The focus of insert MPO name's investments that address transit SGR include:

PIN	Description
782075	Replace 2 existing paratransit buses.
782076	Purchase fare collection systems.
782079	Upgrade to the existing Genfare system on buses along with installation and implementation of POS systems to improve transit payment access.
782080	Purchase, construct and maintain passenger shelters.
782086	Plan, design, execute infrastructure upgrade for Citibus.
782087	Purchase fixed route and paratransit buses.
782088	Construct new transit garage.
782099	Repairs/upgrades to bus maintenance/storage facilities.

The WJCTC anticipates that the projects in the TIP, once implemented, will contribute toward achieving the established transit asset management targets. Improving the SGR of transit capital assets is an overarching goal of the MPO.

D. Pavement and Bridge Condition

The FHWA Pavement and Bridge Condition rules (PM2) established six performance measures for all bridges and pavements on the National Highway System (NHS).

The pavement condition measures represent the percentage of lane-miles on the Interstate and non-Interstate NHS that are in good or poor condition. To assess pavement condition, FHWA established pavement condition metrics for roughness, cracking, rutting, faulting, and a Present Serviceability Rating (PSR), and set a threshold for each metric to establish good, fair, or poor condition. Each section of pavement is assessed and classified as being in good, fair or poor condition based



upon the ratings of the metrics applicable to that pavement type. The pavement performance measures only consider good and poor pavement conditions.

The bridge condition measures represent the percentage of bridges, by deck area, on the NHS that are in good condition or poor condition. The condition of each bridge is evaluated by assessing the bridge's deck, superstructure, substructure, and culverts. FHWA developed a metric rating threshold for each bridge component to establish good, fair, or poor condition. If the lowest rating of the components is greater than or equal to seven, the structure is classified as good. If the lowest rating is less than or equal to four, the structure is classified as poor. If the lowest rating is five or six, it is classified as fair.

Performance Targets

NYSDOT established statewide pavement and bridge condition performance targets for 2023 and 2025 on December 1, 2022. In September 2024, NYSDOT adjusted its 2025 pavement targets. Those targets are shown in Table 3, as well as recent performance. The WJCTC agreed to support the NYSDOT statewide targets on 2/23/23 (Resolution 4-2023) and the adjusted targets on 1/23/25 (Resolution 2-2025).

Table 3. Pavement and Bridge Condition Statewide Performance and Targets

Performance Measures	2022 Performance	2023 Performance	2023 Target	2025 Target
% of Interstate pavements in good condition	36.9%	50.7%	53.2%	48.2%
% of Interstate pavements in poor condition	1.8%	1.0%	1.4%	1.6%
% of non-Interstate NHS pavements in good condition	16.3%	20.3%	22.3%	18.6%
% of non-Interstate NHS pavements in poor condition	7.5%	7.1%	9.3%	8.4%
% of NHS bridges (by deck area) in good condition	24.7%	24.1%	24.1%	21.1%
% of NHS bridges (by deck area) in poor condition	11.2%	13.0%	12.5%	12.8%

Anticipated Effects

Maintaining (and, where possible, improving) the condition of NHS pavements and bridges is a critical component of the WJCTC's mission, and the projects on the TIP are consistent with the need to address the condition of these infrastructure assets. NHS highway and bridge conditions are primary considerations in the selection of projects to be included in the TIP. The TIP includes projects programmed with NHPP funds and other fund sources that will contribute toward these goals. Some examples are the various maintenance paving projects on NHS facilities and the Mill Street bridge rehabilitation.

The WJCTC anticipates that the projects in the TIP, once implemented, will contribute toward achieving NYSDOT's pavement and bridge condition targets.



E. System Performance, Freight, and Congestion Mitigation and Air Quality

The FHWA System Performance, Freight, and Congestion, Mitigation and Air Quality Improvement Program (CMAQ) Performance Measures Final rule (PM3) established six performance measures to assess the reliability of travel on the NHS, freight movement on the Interstate System, and traffic congestion and on-road mobile source emissions for the CMAQ Program.

Two system performance measures represent the reliability of travel times for all vehicles on the Interstate and non-Interstate NHS. The measures are expressed as the percentage of person-miles traveled on the Interstate and non-Interstate NHS that are reliable.

One freight performance measure represents the reliability of travel time for trucks on the Interstate system using a Truck Travel Time Reliability (TTTR) Index, which is defined as the ratio of longer truck travel times (95th percentile) to a normal truck travel time (50th percentile).

Three CMAQ performance measures assess traffic congestion and on-road mobile source emissions: peak hour excessive delay per capita (PHED), non-single occupancy vehicle (SOV) travel, and total on-road mobile source emission reductions from CMAQ-funded projects.

Performance Targets

Table 4 presents recent performance for all PM3 measures that apply in the WJCTC planning area, as well as the 2023 and 2025 targets. NYSDOT established the statewide system performance targets for 2023 and 2025 on December 1, 2022. The WJCTC agreed to support the NYSDOT statewide targets on 2/23/23 via Resolution 4-2023. The WJCTC meets all current air quality standards and is not required to establish targets for the CMAQ performance measures.

Table 4. System Performance Statewide Performance and Targets

Performance Measures	2022 Performance	2023 Performance	2023 Target	2025 Target
Percent of person-miles on the Interstate system that are reliable	80.1%	79.0%	75.0%	75.0%
Percent of person-miles on the non-Interstate NHS that are reliable	85.4%	84.0%	70.0%	70.0%
Truck travel time reliability index (TTTR)	1.41	1.40	2.00	2.00

Anticipated Effects

Providing for the reliable movement of people and goods is a critical component of the WJCTC's mission, and the projects on the TIP are consistent with the need to address the reliability of travel times for vehicles, including trucks. These are primary considerations in the selection of projects to be included in the TIP. The TIP includes projects programmed with funds from various funding programs that have benefits to reliability in travel times for people and freight.



The WJCTC anticipates that the projects in the TIP, once implemented, will contribute toward achieving NYSDOT's system performance and freight performance targets.

F. Transit Safety

The FTA Public Transportation Agency Safety Plan (PTASP) rule applies to all operators of public transportation that are a recipient or sub-recipient of FTA Urbanized Area Formula Grant Program funds under 49 U.S.C. Section 5307, or that operate a rail transit system that is subject to FTA's State Safety Oversight Program. These providers must develop and implement a PTASP that includes performance targets for the following performance measures:

- Total number of reportable fatalities by mode.
- Reportable fatality rate per total vehicle revenue miles by mode.
- Total number of reportable injuries by mode.
- Rate of reportable injuries per total vehicle revenue miles by mode.
- Total number of reportable safety events by mode.
- Rate of reportable safety events per total vehicle revenue miles by mode.
- System reliability – mean distance between major mechanical failures by mode.

Providers subject to the rule must annually certify a PTASP and establish targets for the transit safety measures. The providers must make the targets available to the WJCTC. The WJCTC was required to establish PTASP targets within 180 days after the providers established their first targets and must update the MPO's targets when it adopts a new long-range transportation plan. When establishing PTASP targets, the WJCTC can either agree to program projects that will support the transit provider targets or establish separate regional targets for the MPO planning area.

Agencies that operate passenger ferries that are regulated by the United States Coast Guard or rail service that is regulated by the Federal Railroad Administration are not required to develop a PTASP for those modes of service.

The following transit providers subject to the PTASP rule operate in the WJCTC planning area: Watertown Citibus. These provider(s) are responsible for developing a PTASP and establishing transit safety targets annually.

Performance Targets

Watertown Citibus established the transit safety targets included in Table 5 on 11/21/21.



Table 5. Transit Safety Targets

Mode of Service	Fatalities (total)	Fatalities (per 100k VRM)	Injuries (total)	Injuries (per 100k VRM)	Safety Events (total)	Safety Events (per 100k VRM)	System Reliability VRM between failures
Transit Provider: Watertown Citibus							
Fixed Route	0	0	1	.17	10	2	7,500
ADA/Paratransit	0	0	0	0	4	.8	25,000

The WJCTC agreed to support the Watertown Citibus transit safety targets on 1/19/22 via Resolution 2-2022, thus agreeing to plan and program projects that are anticipated to make progress toward achieving the targets.

Anticipated Effects

The WJCTC TIP was developed and is managed in cooperation with Watertown Citibus. The TIP includes specific investment priorities that support the MPO's goals, including transit safety, using a project selection process that is anticipated to address transit operations in the MPO planning area. The MPO's goal of addressing transit safety is linked to the safety plans of Watertown Citibus, and the process used to prioritize the projects within the TIP is consistent with federal requirements.

The focus of WJCTC's investments that address transit safety include:

PIN	Description
782075	Replace 2 existing paratransit buses.
782084	Security Upgrades
782087	Purchase fixed route and paratransit buses.
782108	Purchase fixed route buses.
782109	Cloud based security and safety video on buses.

The WJCTC anticipates that the projects in the TIP, once implemented, will contribute toward achieving the established transit safety targets. The WJCTC will continue to coordinate with the region's transit provider(s) to improve the safety of travelers in the MPO planning area and maintain transit assets in a state of good repair.



V. FHWA Planning Factors

23 USC Section 134 requires that the metropolitan planning process for and MPO provide consideration and implementation of projects, strategies and services that will address the ten planning factors listed below. The planning factors were incorporated in the development of the 2026-2030 TIP.

- Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- Increase the safety of the transportation system for motorized and non-motorized users;
- Increase the security of the transportation system for motorized and non-motorized users;
- Increase accessibility and mobility of people and freight;
- Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and state and local planned growth and economic development patterns;
- Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight;
- Promote efficient system management and operation;
- Emphasize the preservation of the existing transportation system;
- Improve the resiliency and reliability of the transportation system and reduce or mitigate stormwater impacts of surface transportation; and
- Enhance travel and tourism.

VI. Air Quality Conformance

The WJCTC is completely within Jefferson County. All capital projects within the TIP Jefferson County are exempt as per the Transportation Conformity Rule. The conformity determination for Jefferson County is located in Appendix A.

VII. Miscellaneous

A. Non-Discrimination

The WJCTC, in accordance with the Civil Rights Act of 1964 and subsequent non-discrimination legislation/regulations encourages all people regardless of sex, age, color, nationality, ethnicity, mental or physical ability, political or religious beliefs, affection preference, or sexual orientation to participate in all WJCTC planning and policy-making



activities and in reaching WJCTC's transportation goals. The WJCTC's self-certification is located in Appendix B.

B. Public Participation

In March of 2016, the WJCTC formally adopted its current Public Participation Plan (PPP). The PPP address topics such as meeting notification, information access and availability, and public involvement in the planning process of the MPO. The procedures provide general-purpose thresholds for community participation on a general and continuous basis. The public has been notified and invited to participate in the development of the TIP as outlined in the WJCTC Public Participation Plan. The PPP may be found at <http://wjctc.org/about/planning-process/public-participation-plan.html>.

C. Federal Requirements

The TIP has been developed according to the BIL Surface Transportation Reauthorization Act of 2021 which was issued on October 1, 2021.

D. Long Range Plan

The WJCTC currently has an approved Long Range Transportation Plan for the Watertown Urbanized Area 2050 (LRTP 2050). The WJCTC approved the LRTP on May 30, 2024. It was developed in a manner that meets and exceeds the requirements of Title 23, Section 134 of the United States Code and the February 14, 2007, Metropolitan Transportation Planning Final Rule. The Watertown Jefferson County Area Transportation Council (WJCTC) Long Range Transportation Plan (LRTP) sets forth a regional vision for transportation, identifying future multi-modal transportation projects that can be achieved within the financial constraints of the WJCTC's anticipated future revenues.



Watertown Jefferson County Area Transportation Council
Transportation Improvement Plan October 2025 – September 2030

VIII. Fiscal Constraint Table

Fund Source	FFY 2026*	FFY 2027	FFY 2028	FFY 2029	FFY 2030	Total for STIP Years	Total for 5-Year TIP	Programmed	
								Federal Funds**	Anticipated
Federal Categories Fiscally Constrained									
Bridge Formula Program (BFP) - Main	\$ 2,274	\$ 2,274	-	\$ 0,000	-	\$ 0,000	-	\$ 0,000	\$ 2,274
Carbon Reduction Program - Medium Urban (CRP MED URBAN)	\$ 0,420	\$ 0,293	\$ 0,114	\$ 0,000	\$ 0,114	\$ 0,133	\$ 0,449	\$ 0,114	-
National Highway Performance Program (NHP)P	\$ 1,946	\$ 1,946	\$ 1,990	\$ 0,846	\$ 0,846	\$ 1,640	\$ 1,640	\$ 0,154	\$ 0,154
Congestion Mitigation Air Quality (CMAQ)	\$ 0,422	\$ 0,422	-	\$ 0,000	-	\$ 0,000	-	\$ 0,000	\$ 0,422
Highway Safety Improvement Program (HSIP)	-	\$ 0,000	\$ 7,133	\$ 7,133	-	\$ 0,000	-	\$ 0,000	\$ 7,133
Highway Safety Improvement Program (HSIP RAIL)	-	\$ 0,000	\$ 1,421	\$ 1,421	-	\$ 0,000	-	\$ 0,000	\$ 1,421
Surface Transportation Block Grant Program*** (STBGP FLEX)	\$ 0,481	\$ 0,481	\$ 1,932	\$ 1,504	\$ 1,409	\$ 1,837	\$ 1,959	\$ 1,959	\$ 1,117
STBGP Off-System Bridge (STBGP-OFF)	-	-	-	-	-	-	-	-	\$ 0,000
National Highway Freight Program (NHF)P	\$ 3,320	\$ 3,320	\$ 16,118	\$ 16,118	-	\$ 0,000	-	\$ 0,000	\$ 19,438
Transportation Alternatives Program (TAP)	\$ 1,397	\$ 1,397	-	\$ 0,000	-	\$ 0,000	-	\$ 0,000	\$ 1,397
Urbanized Area Formula Grants (Section 5307)	\$ 4,562	\$ 1,845	\$ 1,220	\$ 1,419	\$ 1,220	\$ 2,168	\$ 1,220	\$ 1,220	\$ 1,735
Enhanced Mobility Seniors/Individuals with Disabilities (Section 5310)	\$ 0,096	\$ 0,096	\$ 0,096	\$ 0,096	\$ 0,096	\$ 0,096	\$ 0,096	\$ 0,096	\$ 0,384
Bus and Bus Facilities Program (Section 5339)	\$ 1,460	\$ 0,258	\$ 0,387	\$ 1,665	\$ 0,387	\$ 0,198	\$ 0,387	\$ 0,941	\$ 0,387
TOTAL	\$ 16,378	\$ 12,332	\$ 30,411	\$ 31,346	\$ 4,072	\$ 5,188	\$ 5,416	\$ 7,289	\$ 3,088
									\$ 3,134
									\$ 56,277
									\$ 56,155
									\$ 59,289

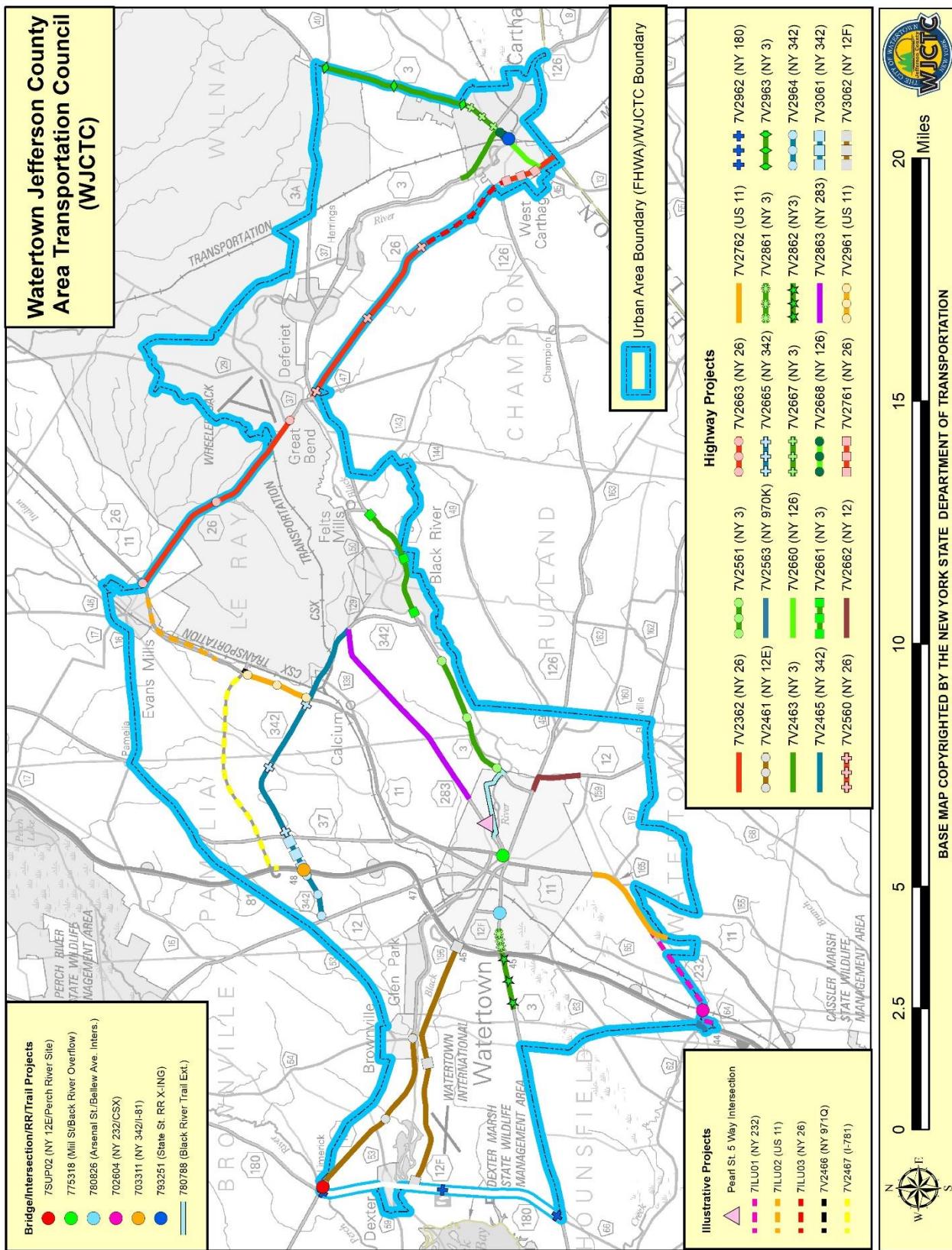
* FFY 2026 includes rollover balances from SFY 24/25. Rollover can be positive or negative.

** Includes regional planning targets and statewide funded projects.

*** Includes STBGP RURAL, STBGP SM URBAN, STBGP MED URBAN



IX. Project Tables 2026 – 2030 – Highway & Bridge





Watertown Jefferson County Area Transportation Council
Transportation Improvement Plan October 2025 – September 2030

Watertown Jefferson County Transportation Council TIP - Highway & Bridge Projects

PIN	AQC & Agency	Desc	Fund Source	Obligation Date	Phase	FFY					Grand Total
						2026	2027	2028	2029	2030	
702604	AQC-A19 NYSDOT	DECK REPLACEMENT ON DETERIORATED FEDERAL-AID ELIGIBLE BRIDGE (BIN 1060540) CARRYING RT 232 OVER THE CSX RAILROAD, TN OF WATERTOWN, JEFFERSON CO. \$3,000M OF CONSTRUCTION WILL BE FUNDED AT 100% FEDERAL USING 20% TOLL CREDITS AS PART OF FREIGHT PROGRAM.	BFP MAIN NHFP SDF	10/2025	CONST CONINSP CONST	\$0.381 M \$0.690 M \$3,000 M \$0.095 M \$0.172 M					\$0.381 M \$0.690 M \$3,000 M \$0.095 M \$0.172 M \$4,338 M
		702604 Total									
703311	AQC-A19/D3 NYSDOT	PROJECT WILL REPLACE DETERIORATED FEDERAL-AID ELIGIBLE BRIDGE (BIN 1043270) THAT CARRIES RT 342 OVER INTERSTATE 81 AND RECONFIGURE RAMPS AT I-81 INTERCHANGE 48 TO IMPROVE SAFETY AND OPERATIONAL CHARACTERISTICS. THIS PROJECT IS LOCATED IN THE TN OF PAMELLA, JEFFERSON CO. THE REGIONAL TRAFFIC ENGINEER APPROVES THE USE OF HSIP FUNDS ON THIS PROJECT.	HSIP NHFP NHPP SDF	04/2027 01/2026 04/2027 05/2027	CONST DETIDES ROWACQU DETIDES ROWACQU CONINSP CONST CONST	\$2,138 M \$4,995 M \$0.320 M \$16,118 M \$0.706 M \$0.080 M \$0.177 M \$0.238 M \$0.550 M \$1,055 M \$25,094 M					\$4,995 M \$0.320 M \$16,118 M \$0.706 M \$0.080 M \$0.177 M \$0.238 M \$0.550 M \$1,055 M \$26,377 M
		703311 Total									
775418	AQC-A19 CITY OF WATERTOWN	PERFORM MAINTENANCE ON FEDERAL-AID ELIGIBLE BRIDGE (BIN 2220230) CARRYING RT 11 (MILL ST) OVER BLACK RIVER OVERFLOW, CITY OF WATERTOWN, JEFFERSON CO. THIS IS A BRIDGE NY PROJECT. PROJECT IS 95% FEDERAL (USING 15% TOLL CREDITS) AND 5% LOCAL.	BFP MAIN LOCAL	12/2025	CONST	\$0.147 M \$1,056 M					\$1,056 M
		775418 Total									
780788	AQC-C2 CITY OF WATERTOWN	THIS PROJECT WILL CONSTRUCT SIDEWALKS AND MULTI-USE TRAILS FOR YEAR-ROUND ACCESS TO INTERMODAL FACILITIES AND TO INCREASE CONNECTIVITY WITH THE CITY OF WATERTOWN TRAIL SYSTEM. PROJECT WILL CONNECT TO EXISTING BLACK RIVER TRAIL AT INTERSECTION OF RT 3 AND HUNTINGTON ST, EXTENDING WEST BY APPROXIMATELY 1.6 MILES TO FACTORY SQUARE PARK.	LOCAL TAP FLEX	10/2025	CONST CONST	\$0.037 M \$0.312 M \$0.149 M \$1,248 M					\$0.037 M \$0.312 M \$0.149 M \$1,248 M \$1,746 M
		780788 Total									
780825	AQC-C14 NYSDOT	INSTALLATION OF ADVANCED DETECTION SYSTEM FOR SIGNAL OPTIMIZATION ALONG US RT 11 CORRIDOR BETWEEN RT 342 AND I-781. PROJECT WILL REDUCE CONGESTION AND IMPROVE AIR QUALITY BY MONITORING TRAFFIC, RESULTING IN DECREASED DELAY, LESS CONGESTION AND IMPROVED AIR QUALITY	CMAQ SDF	10/2025	CONST CONST	\$0.079 M \$0.343 M \$0.020 M \$0.086 M					\$0.079 M \$0.343 M \$0.020 M \$0.086 M \$0.528 M
		780825 Total									
780826	AQCA10 NYSDOT	THIS PROJECT WILL MAKE IMPROVEMENTS AT THE INTERSECTION OF RT 3 (ARSENAL ST) AND BELLEVUE TO IMPROVE THE FLOW OF TRAFFIC THROUGH THE INTERSECTION, WITH A PARTICULAR FOCUS ON IMPROVING CURB RADII FOR LARGE TRUCKS IN THE CITY OF WATERTOWN, JEFFERSON CO.	CRP MED URB NHPP SDF	04/2028 04/2029 04/2026 04/2028 04/2029	DETIDES ROWACQU CONST PREIDES ROWINCD DETIDES ROWACQU CONINSP CONST	\$0.013 M \$0.120 M \$0.013 M \$0.030 M \$0.003 M \$0.030 M \$0.003 M \$0.048 M \$0.399 M \$1,421 M					\$0.013 M \$0.120 M \$0.013 M \$0.449 M \$0.192 M \$1,148 M \$0.070 M \$0.003 M \$0.030 M \$0.003 M \$0.048 M \$0.399 M \$1,421 M \$2,768 M
		780826 Total									
793251	AQC-A1 MHWRA RR	RAILROAD CROSSING IMPROVEMENTS AT THE STATE STREET - MHWRA RAIL CROSSING TO IMPROVE SAFETY FOR THE TRAVELING PUBLIC, VIL OF CARTHAGE, JEFFERSON CO	HSIP RAIL	03/2027	CONST	\$1,421 M					\$1,421 M
		793251 Total									



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Watertown Jefferson County Transportation Council TIP - Highway & Bridge Projects

PIN	AQC & Agency	Desc	Fund Source	Obligation Date	Phase	FFY				Grand Total
						2026	2027	2028	2029	
7V2362	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 26, FROM RT 126 (BRIDGE ST) TO THE JEFFERSON CO LINE, VIL OF WEST CARTHAGE, TN OF CHAMPION, JEFFERSON CO	NHPP SDF	11/2026	CONST CONST	\$ 0.080 M \$ 0.005 M				\$ 0.080 M
		7V2362 Total								\$ 0.020 M
7V2461	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 12E, FROM BROWNVILLE TO LIMERICK, VIL OF BROWNVILLE, JEFFERSON CO	SDF STBG FLEX	11/2026	CONST CONST	\$ 0.105 M \$ 0.005 M				\$ 0.105 M
		7V2461 Total								\$ 0.206 M
7V2463	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 3, FROM THE CARTHAGE WEST VILLAGE LINE TO RT 126, VIL OF CARTHAGE, TN OF WILNA, JEFFERSON CO	SDF STBG FLEX	11/1/2025	CONST CONST	\$ 0.005 M \$ 0.0295 M				\$ 0.024 M
		7V2463 Total								\$ 1.035 M
7V2465	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 342, FROM RT 11 TO RT 283, TN OF LE RAY, JEFFERSON CO	SDF STBG FLEX	11/1/2027	CONST CONST	\$ 0.005 M \$ 0.0295 M				\$ 0.005 M
		7V2465 Total								\$ 0.058 M
7V2560	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON RT 26, FROM JACKSON 2 RD TO RT 3 (GREAT BEND), TN OF CHAMPION, JEFFERSON CO	NHPP SDF	11/2026	CONST CONST	\$ 0.819 M \$ 0.005 M				\$ 0.352 M
		7V2560 Total								\$ 0.445 M
7V2561	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 3, FROM THE WATERTOWN CITY LINE TO RT 342, CITY OF WATERTOWN, TN OF LE RAY AND TN OF PAMELIA, JEFFERSON CO	NHPP SDF	11/1/2027	CONST CONST	\$ 0.005 M \$ 0.205 M				\$ 0.005 M
		7V2561 Total								\$ 1.029 M
7V2563	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 970K FROM RT 232 TO I-81 SOUTHBOUND RAMP, TN OF WATERTOWN, JEFFERSON CO	SDF STBG MED URB	11/1/2027	CONST CONST	\$ 0.004 M \$ 0.001 M				\$ 0.004 M
		7V2563 Total								\$ 0.744 M
7V2660	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 26, FROM RT 26 TO BRIDGE ST, VIL OF WEST CARTHAGE, TN OF CHAMPION, JEFFERSON CO	SDF STBG FLEX	11/2027	CONST CONST	\$ 0.004 M \$ 0.004 M				\$ 0.001 M
		7V2660 Total								\$ 0.0018 M
7V2661	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 3, FROM RT 342 TO FELT'S MILLS, VIL OF BLACK RIVER, TN OF LE RAY AND TN OF RUTLAND, JEFFERSON CO	NHPP SDF	11/2026	CONST CONST	\$ 0.480 M \$ 0.005 M				\$ 0.0042 M
		7V2661 Total								\$ 0.168 M
7V2662	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 12, FROM GOTHAM ST TO EASTERN BLVD, CITY OF WATERTOWN, TN OF WATERTOWN, JEFFERSON CO	NHPP SDF	11/2025	CONST CONST	\$ 0.240 M \$ 0.005 M				\$ 0.215 M
		7V2662 Total								\$ 0.480 M
7V2663	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 26, FROM RT 3 TO RT 11, TN OF LE RAY, JEFFERSON CO	NHPP SDF	11/2025	CONST CONST	\$ 1.000 M \$ 0.005 M				\$ 0.060 M
		7V2663 Total								\$ 0.305 M
7V2665	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 342, FROM RT 37 TO RT 11, TN OF LE RAY AND TN OF PAMELIA, JEFFERSON CO	SDF STBG FLEX	11/2026	CONST CONST	\$ 0.005 M \$ 0.855 M				\$ 0.005 M
		7V2665 Total								\$ 0.170 M
7V2667	AQC-A10 NYS DOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 3, FROM RT 126 TO THE CARTHAGE NORTH VILLAGE LINE, VIL OF CARTHAGE, TN OF WILNA, JEFFERSON CO	SDF STBG FLEX	11/2025	CONST CONST	\$ 0.042 M \$ 0.166 M				\$ 0.042 M
		7V2667 Total								\$ 0.166 M
										\$ 0.213 M



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Watertown Jefferson County Transportation Council TIP - Highway & Bridge Projects

PIN	AQC & Agency	Desc	Fund Source	Obligation Date	Phase	FFY				Grand Total
						2026	2027	2028	2029	
7V2668	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 126, FROM RIVERSIDE DR TO SCHOOL ST, VIL OF CARTHAGE, TN OF CHAMPION, JEFFERSON CO	SDF STBG FLEX	11/2025	CONINSP CONST	\$ 0.005 M \$ 0.021 M				\$ 0.005 M
		7V2668 Total				\$ 0.083 M \$ 0.109 M				\$ 0.083 M \$ 0.109 M
7V2761	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 26, FROM RT 126 (BRIDGE ST) TO CHAMPION ST, VIL OF WEST CARTHAGE, TN OF CHAMPION, JEFFERSON CO	NHPP SDF	11/2026	CONST CONST	\$ 0.166 M \$ 0.005 M				\$ 0.166 M \$ 0.005 M
		7V2761 Total				\$ 0.042 M \$ 0.213 M				\$ 0.042 M \$ 0.213 M
7V2762	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 11, FROM RT 232 TO THE WATERDOWN CITY LINE, TN OF WATERDOWN, JEFFERSON CO	NHPP SDF	11/2026	CONST CONST	\$ 0.445 M \$ 0.005 M				\$ 0.445 M \$ 0.005 M
		7V2762 Total				\$ 0.005 M \$ 0.127 M				\$ 0.005 M \$ 0.127 M
7V2861	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 3, FROM THE WATERTOWN CITY LINE TO COLEMAN AVE, CITY OF WATERDOWN, TN OF WATERDOWN, JEFFERSON CO	NHPP SDF	11/2027	CONST CONST	\$ 0.098 M \$ 0.024 M				\$ 0.098 M \$ 0.024 M
		7V2861 Total				\$ 0.056 M \$ 0.329 M				\$ 0.056 M \$ 0.329 M
7V2862	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 3, FROM FLORAL DRIVE TO THE WATERDOWN CITY LINE, TN OF WATERDOWN, JEFFERSON CO	SDF STBG FLEX	11/2027	CONINSP CONST	\$ 0.005 M \$ 0.002 M				\$ 0.005 M \$ 0.082 M
		7V2862 Total				\$ 0.416 M \$ 0.416 M				\$ 0.416 M \$ 0.416 M
7V2863	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 283, FROM THE WATERTOWN CITY LINE TO RT 342, TN OF PAMELIA AND TN OF LE RAY, JEFFERSON CO	SDF STBG FLEX	11/2027	CONINSP CONST	\$ 0.005 M \$ 0.228 M				\$ 0.005 M \$ 0.228 M
		7V2863 Total				\$ 0.912 M \$ 1.145 M				\$ 0.912 M \$ 1.145 M
7V2961	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 11, FROM RT 342 TO FORT DRUM MAIN GATE, TN OF LE RAY, JEFFERSON CO	NHPP SDF	11/2028	CONINSP CONST	\$ 0.300 M \$ 0.005 M				\$ 0.300 M \$ 0.005 M
		7V2961 Total				\$ 0.075 M \$ 0.380 M				\$ 0.075 M \$ 0.380 M
7V2962	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 180, FROM RT 3 TO RT 12E, TN OF HOUNSFIELD, JEFFERSON CO	SDF STBG FLEX	11/2028	CONINSP CONST	\$ 0.005 M \$ 0.005 M				\$ 0.005 M \$ 0.005 M
		7V2962 Total				\$ 0.269 M \$ 1.349 M				\$ 0.269 M \$ 1.349 M
7V2963	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 3, FROM THE CARTHAGE NORTH VILLAGE LINE TO RT 3A, TN OF WILNA, JEFFERSON CO	SDF STBG FLEX	11/2028	CONINSP CONST	\$ 0.161 M \$ 0.645 M				\$ 0.161 M \$ 0.645 M
		7V2963 Total				\$ 0.811 M \$ 0.811 M				\$ 0.811 M \$ 0.811 M
7V2964	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 342, FROM RT 12 TO I-81, TN OF PAMELIA, JEFFERSON CO	SDF STBG FLEX	11/2028	CONINSP CONST	\$ 0.005 M \$ 0.239 M				\$ 0.005 M \$ 0.239 M
		7V2964 Total				\$ 0.304 M \$ 0.304 M				\$ 0.304 M \$ 0.304 M
7V3061	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 342, FROM I-81 TO RT 37, TN OF PAMELIA, JEFFERSON CO	NHPP SDF	11/2029	CONINSP CONST	\$ 0.154 M \$ 0.005 M				\$ 0.154 M \$ 0.005 M
		7V3061 Total				\$ 0.005 M \$ 0.197 M				\$ 0.005 M \$ 0.197 M
7V3062	AQC:A10 NYSDOT	RESURFACE PAVEMENT ON FEDERAL-AID ELIGIBLE RT 12F, FROM RT 180 TO THE WATERDOWN CITY LINE, TN OF HOLINSFIELD AND TN OF WATERDOWN, JEFFERSON CO	SDF STBG FLEX	11/2029	CONINSP CONST	\$ 1.117 M \$ 0.279 M				\$ 1.117 M \$ 0.279 M
		7V3062 Total				\$ 1.401 M \$ 1.598 M				\$ 1.401 M \$ 1.598 M
		Grand Total				\$ 11.705 M \$ 52.845 M	\$ 30.918 M \$ 5.080 M	\$ 3.544 M \$ 5.080 M		\$ 1.598 M \$ 52.845 M



X. Project Tables 2026 – 2030 – Transit

The WJCTC currently has a carryover balance in its Section 5307 (Urbanized Area Formula Programs) & Section 5339 (Bus and Bus Facilities Program) funds. The carryover balances are a result of not seeking reimbursement for the first few years that the WJCTC existed. The City of Watertown has made and continues to make good progress in addressing its carryover balances.

The WJCTC completed a Transit Study in January 2020. The Study has phased recommendations for an expanded transit system. Efforts to implement this expansion continue during this TIP period.

The table below includes a block project for the projected 5310 allocation for the TIP period. As projects are approved, TIP amendments will be processed to distribute the funds to the appropriate recipients.



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Watertown Jefferson County Transportation Council TIP - Transit

PIN	AQC & Agency	Desc	Fund Source	Obligation Date	Phase	FFY				Grand Total
						2026	2027	2028	2029	
782001	AQC-B1 CITY OF WATERTOWN	OPERATING ASSISTANCE FOR THE CITY OF WATERTOWN FIXED ROUTE TRANSIT OPERATIONS FROM FFY 26 - FFY 30, TO ENABLE AND SUSTAIN CONTINUED OPERATION OF SERVICE - FTA 5307, CITY OF WATERTOWN, JEFFERSON CO	LOCAL FTA 5307 782001 Total	10/2025	MISC	\$ 0.350 M	\$ 0.925 M			\$ 0.850 M
				10/2026	MISC					\$ 0.925 M
				10/2027	MISC		\$ 1.015 M			\$ 1.015 M
				10/2028	MISC			\$ 1.120 M		\$ 1.120 M
				10/2029	MISC				\$ 1.230 M	\$ 1.230 M
				10/2025	MISC	\$ 0.850 M				\$ 0.850 M
				10/2026	MISC	\$ 0.925 M				\$ 0.925 M
				10/2027	MISC		\$ 1.015 M			\$ 1.015 M
				10/2028	MISC			\$ 1.120 M		\$ 1.120 M
				10/2029	MISC				\$ 1.230 M	\$ 1.230 M
782003	AQC-B3 CITY OF WATERTOWN	PREVENTATIVE MAINTENANCE TO EXTEND THE LIFE OF THE CITY OF WATERTOWN BUS FLEET FOR TRANSIT OPERATIONS - FTA 5307, CITY OF WATERTOWN, JEFFERSON CO	FTA 5307 782003 Total	10/2025	MISC	\$ 1.700 M	\$ 1.850 M	\$ 2.030 M	\$ 2.240 M	\$ 2.460 M
				10/2026	MISC	\$ 0.094 M	\$ 0.103 M			\$ 0.094 M
				10/2027	MISC		\$ 0.113 M			\$ 0.113 M
				10/2028	MISC			\$ 0.124 M		\$ 0.124 M
				10/2029	MISC	\$ 0.094 M			\$ 0.136 M	\$ 0.136 M
				10/2025	MISC		\$ 0.103 M			\$ 0.094 M
				10/2026	MISC					\$ 0.103 M
				10/2027	MISC		\$ 0.113 M			\$ 0.113 M
				10/2028	MISC			\$ 0.124 M		\$ 0.124 M
				10/2029	MISC				\$ 0.136 M	\$ 0.136 M
782012	AQC-B1 CITY OF WATERTOWN	PARATRANSIT OPERATIONS ASSISTANCE FOR THE CITY OF WATERTOWN FROM FFY 26 - FFY 30, TO ENABLE AND SUSTAIN CONTINUED OPERATION OF SERVICE - FTA 5307, CITY OF WATERTOWN, JEFFERSON CO	STATE 782012 Total	10/2025	MISC	\$ 0.206 M	\$ 0.226 M	\$ 0.248 M	\$ 0.272 M	\$ 1.140 M
				10/2026	MISC	\$ 0.027 M				\$ 0.027 M
				10/2027	MISC		\$ 0.028 M			\$ 0.028 M
				10/2028	MISC			\$ 0.030 M		\$ 0.030 M
				10/2029	MISC				\$ 0.030 M	\$ 0.030 M
				10/2025	MISC	\$ 0.212 M				\$ 0.212 M
				10/2026	MISC		\$ 0.224 M			\$ 0.224 M
				10/2027	MISC			\$ 0.240 M		\$ 0.240 M
				10/2028	MISC				\$ 0.240 M	\$ 0.240 M
				10/2029	MISC					\$ 0.240 M
782035	AQC-B1/B10 WJCTC	FTA SECTION 5310 ALLOCATION FOR DISTRIBUTION TO VARIOUS MPO TRANSIT PROVIDERS - FTA 5310, JEFFERSON CO	FTA 5310 782035 Total	10/2025	MISC	\$ 0.024 M				\$ 0.024 M
				10/2026	MISC		\$ 0.024 M			\$ 0.024 M
				10/2027	MISC			\$ 0.024 M		\$ 0.024 M
				10/2028	MISC					\$ 0.024 M
				10/2029	MISC					\$ 0.024 M



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PIN	AQC & Agency	Desc	Fund Source	Obligation Date	Phase	FFY				Grand Total		
						2026	2027	2028	2029			
782038	AQC:B1Z CITY OF WATERTOWN	MOBILITY MANAGEMENT - FTA 5307 FOR OPERATIONS FROM FFY 26 - FFY 30, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	10/2025	MISC	\$ 0.014 M				\$ 0.014 M		
				10/2026	MISC					\$ 0.014 M		
				10/2027	MISC					\$ 0.014 M		
				10/2028	MISC					\$ 0.014 M		
				10/2029	MISC					\$ 0.014 M		
	STATE	REPLACE 2 EXISTING CITY OF WATERTOWN PARATRANSIT BUSES TO MAINTAIN A STATE OF GOOD REPAIR IN TRANSIT ASSETS - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	FTA 5307	10/2025	MISC	\$ 0.112 M				\$ 0.112 M		
				10/2026	MISC					\$ 0.112 M		
				10/2027	MISC					\$ 0.112 M		
				10/2028	MISC					\$ 0.112 M		
				10/2029	MISC					\$ 0.112 M		
		782038 Total				\$ 0.140 M	\$ 0.140 M	\$ 0.140 M	\$ 0.140 M	\$ 0.700 M		
782075	AQC:B10 CITY OF WATERTOWN	PURCHASE FARE COLLECTION SYSTEMS FOR CITY OF WATERTOWN TRANSIT OPERATIONS - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	10/2025	MISC	\$ 0.012 M				\$ 0.012 M		
				10/2026	MISC					\$ 0.012 M		
				10/2027	MISC					\$ 0.012 M		
				10/2028	MISC					\$ 0.050 M		
				10/2029	MISC					\$ 0.050 M		
		782075 Total				\$ 0.062 M	\$ 0.062 M	\$ 0.062 M	\$ 0.062 M	\$ 0.163 M		
782076	AQC:B5 CITY OF WATERTOWN	AQC:B4/B5 CITY OF WATERTOWN	SOFTWARE INSTALLATION FOR MOBILE PAY AND REAL-TIME SCHEDULING TO SATISFY REPORTING REQUIREMENTS AND IMPROVE EFFICIENCY IN OPERATIONS FROM FFY 26 - FFY 30 - FTA 5307, CITY OF WATERTOWN, JEFFERSON CO	10/2025	MISC	\$ 0.020 M				\$ 0.020 M		
				10/2026	MISC					\$ 0.002 M		
				10/2027	MISC					\$ 0.002 M		
				10/2028	MISC					\$ 0.002 M		
				10/2029	MISC					\$ 0.002 M		
	STATE			10/2025	MISC	\$ 0.162 M				\$ 0.162 M		
				10/2026	MISC					\$ 0.015 M		
				10/2027	MISC					\$ 0.015 M		
				10/2028	MISC					\$ 0.016 M		
				10/2029	MISC					\$ 0.017 M		
		782076 Total				\$ 0.062 M	\$ 0.062 M	\$ 0.062 M	\$ 0.062 M	\$ 0.124 M		
782078	AQC:B4/B5 CITY OF WATERTOWN			10/2025	MISC	\$ 0.020 M				\$ 0.020 M		
				10/2026	MISC					\$ 0.002 M		
				10/2027	MISC					\$ 0.002 M		
				10/2028	MISC					\$ 0.002 M		
				10/2029	MISC					\$ 0.002 M		
				10/2025	MISC	\$ 0.020 M				\$ 0.020 M		
				10/2026	MISC					\$ 0.002 M		
				10/2027	MISC					\$ 0.002 M		
		782078 Total				\$ 0.020 M	\$ 0.020 M	\$ 0.020 M	\$ 0.020 M	\$ 0.281 M		



Watertown Jefferson County Area Transportation Council
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Watertown Jefferson County Transportation Council TIP - Transit

PIN	AQC & Agency	Desc	Fund Source	Obligation Date	Phase	FFY					Grand Total			
						2026	2027	2028	2029	2030				
782079	AQC-B5 CITY OF WATERTOWN	UPGRADE TO THE EXISTING GENFARE SYSTEM ON BUSES ALONG WITH INSTALLATION AND IMPLEMENTATION OF POINT-OF-SALE SYSTEMS TO IMPROVE TRANSIT PAYMENT ACCESS FOR RESIDENTS OF WATERTOWN - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	10/2025	MISC	\$ 0.014 M					\$ 0.014 M			
				10/2026	MISC	\$ 0.004 M					\$ 0.004 M			
				10/2027	MISC	\$ 0.004 M	\$ 0.004 M				\$ 0.004 M			
				10/2028	MISC		\$ 0.004 M				\$ 0.004 M			
				10/2029	MISC		\$ 0.004 M				\$ 0.004 M			
			STATE	10/2025	MISC	\$ 0.014 M					\$ 0.014 M			
				10/2026	MISC	\$ 0.004 M					\$ 0.004 M			
				10/2027	MISC	\$ 0.004 M					\$ 0.004 M			
			FTA 5339	10/2028	MISC		\$ 0.004 M				\$ 0.004 M			
				10/2029	MISC		\$ 0.004 M				\$ 0.004 M			
782080	AQC-B7 CITY OF WATERTOWN	PURCHASE, CONSTRUCT AND MAINTENANCE OF PASSENGER SHELTERS FOR CITY OF WATERTOWN TRANSIT OPERATIONS TO IMPROVE CUSTOMER EXPERIENCE - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	10/2025	MISC	\$ 0.032 M					\$ 0.032 M			
				10/2026	MISC	\$ 0.032 M					\$ 0.032 M			
				10/2027	MISC	\$ 0.032 M					\$ 0.032 M			
				10/2028	MISC	\$ 0.032 M					\$ 0.032 M			
				10/2029	MISC	\$ 0.032 M					\$ 0.032 M			
			STATE	10/2025	MISC	\$ 0.040 M					\$ 0.040 M			
				10/2026	MISC	\$ 0.040 M					\$ 0.040 M			
				10/2027	MISC	\$ 0.040 M					\$ 0.040 M			
			FTA 5339	10/2028	MISC	\$ 0.040 M					\$ 0.040 M			
				10/2029	MISC	\$ 0.040 M					\$ 0.040 M			
782081	AQC-B4 CITY OF WATERTOWN	PURCHASE COMPUTER REMOTE STREAMING EQUIPMENT TO FACILITATE REMOTE MEETINGS AND REAL-TIME TRAININGS - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	10/2025	MISC	\$ 0.046 M					\$ 0.046 M			
				10/2026	MISC	\$ 0.046 M					\$ 0.046 M			
				10/2027	MISC	\$ 0.046 M					\$ 0.046 M			
				10/2028	MISC	\$ 0.046 M					\$ 0.046 M			
				10/2029	MISC	\$ 0.046 M					\$ 0.046 M			
782084	AQC-B5 CITY OF WATERTOWN	INSTALL ALARM SYSTEM AND APPROXIMATELY 6 EXTERIOR SECURITY CAMERAS ON BUS GARAGE AND FUEL STATION. ADDITIONALLY INSTALL UP TO 8 AT VARIOUS BUS SHELTERS THROUGHOUT THE CITY FOR FFY 26 - FTA 5307, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	10/2025	MISC	\$ 0.045 M					\$ 0.045 M			
				10/2026	MISC	\$ 0.045 M					\$ 0.045 M			
				10/2027	MISC	\$ 0.045 M					\$ 0.045 M			
				10/2028	MISC	\$ 0.045 M					\$ 0.045 M			
				10/2029	MISC	\$ 0.045 M					\$ 0.045 M			
782085	AQC-C3 CITY OF WATERTOWN	OBTAIN AN EXPERT CONSULTANT TO ASSIST IN FORMING A PUBLIC TRANSIT BUS TRANSITION PLAN FOR FFY 26 AND FFY 27 - FTA 5307, CITY OF WATERTOWN, JEFFERSON CO	STATE	10/2025	MISC	\$ 0.015 M					\$ 0.015 M			
				10/2026	MISC	\$ 0.015 M					\$ 0.015 M			
				10/2027	MISC	\$ 0.015 M					\$ 0.015 M			
				10/2028	MISC	\$ 0.015 M					\$ 0.015 M			
				10/2029	MISC	\$ 0.015 M					\$ 0.015 M			
782084 Total						\$ 0.057 M					\$ 0.057 M			
782085 Total						\$ 0.050 M					\$ 0.050 M			
782086 Total						\$ 0.150 M					\$ 0.150 M			
782087 Total						\$ 0.050 M					\$ 0.050 M			
782088 Total						\$ 0.050 M					\$ 0.050 M			
782089 Total						\$ 0.050 M					\$ 0.050 M			
782090 Total						\$ 0.050 M					\$ 0.050 M			
782091 Total						\$ 0.050 M					\$ 0.050 M			
782092 Total						\$ 0.050 M					\$ 0.050 M			
782093 Total						\$ 0.050 M					\$ 0.050 M			
782094 Total						\$ 0.050 M					\$ 0.050 M			
782095 Total						\$ 0.050 M					\$ 0.050 M			
782096 Total						\$ 0.050 M					\$ 0.050 M			
782097 Total						\$ 0.050 M					\$ 0.050 M			
782098 Total						\$ 0.050 M					\$ 0.050 M			
782099 Total						\$ 0.050 M					\$ 0.050 M			
782100 Total						\$ 0.050 M					\$ 0.050 M			
782101 Total						\$ 0.050 M					\$ 0.050 M			
782102 Total						\$ 0.050 M					\$ 0.050 M			
782103 Total						\$ 0.050 M					\$ 0.050 M			
782104 Total						\$ 0.050 M					\$ 0.050 M			
782105 Total						\$ 0.050 M					\$ 0.050 M			
782106 Total						\$ 0.050 M					\$ 0.050 M			
782107 Total						\$ 0.050 M					\$ 0.050 M			
782108 Total						\$ 0.050 M					\$ 0.050 M			
782109 Total						\$ 0.050 M					\$ 0.050 M			
782110 Total						\$ 0.050 M					\$ 0.050 M			
782111 Total						\$ 0.050 M					\$ 0.050 M			
782112 Total						\$ 0.050 M					\$ 0.050 M			
782113 Total						\$ 0.050 M					\$ 0.050 M			
782114 Total						\$ 0.050 M					\$ 0.050 M			
782115 Total						\$ 0.050 M					\$ 0.050 M			
782116 Total						\$ 0.050 M					\$ 0.050 M			
782117 Total						\$ 0.050 M					\$ 0.050 M			
782118 Total						\$ 0.050 M					\$ 0.050 M			
782119 Total						\$ 0.050 M					\$ 0.050 M			
782120 Total						\$ 0.050 M					\$ 0.050 M			
782121 Total						\$ 0.050 M					\$ 0.050 M			
782122 Total						\$ 0.050 M					\$ 0.050 M			
782123 Total						\$ 0.050 M					\$ 0.050 M			
782124 Total						\$ 0.050 M					\$ 0.050 M			
782125 Total						\$ 0.050 M					\$ 0.050 M			
782126 Total						\$ 0.050 M					\$ 0.050 M			
782127 Total						\$ 0.050 M					\$ 0.050 M			
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782129 Total						\$ 0.050 M					\$ 0.050 M			
782130 Total						\$ 0.050 M					\$ 0.050 M			
782131 Total						\$ 0.050 M					\$ 0.050 M			
782132 Total						\$ 0.050 M					\$ 0.050 M			
782133 Total						\$ 0.050 M					\$ 0.050 M			
782134 Total						\$ 0.050 M					\$ 0.050 M			
782135 Total						\$ 0.050 M					\$ 0.050 M			
782136 Total						\$ 0.050 M					\$ 0.050 M			
782137 Total						\$ 0.050 M					\$ 0.050 M			
782138 Total						\$ 0.050 M					\$ 0.050 M			
782139 Total						\$ 0.050 M					\$ 0.050 M			
782140 Total						\$ 0								



Watertown Jefferson County Area Transportation Council
Transportation Improvement Plan October 2025 – September 2030

Watertown Jefferson County Transportation Council TIP - Transit

PIN	AQC & Agency	Desc	Fund Source	Obligation Date	Phase	FFY					Grand Total		
						2026	2027	2028	2029	2030			
782086	AQC:B6 CITY OF WATERTOWN	PLAN, DESIGN AND EXECUTE AN INFRASTRUCTURE UPGRADE FOR THE CITY OF WATERTOWN, CITIBUS FLEET - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	10/2026	MISC	\$ 0.015 M	\$ 0.005 M				\$ 0.015 M		
			MISC	10/2027	MISC						\$ 0.005 M		
			MISC	10/2028	MISC	\$ 0.015 M	\$ 0.005 M				\$ 0.015 M		
			STATE	10/2027	MISC	\$ 0.005 M	\$ 0.005 M				\$ 0.005 M		
			MISC	10/2028	MISC	\$ 0.005 M	\$ 0.005 M				\$ 0.005 M		
			FTA 5339	10/2026	MISC	\$ 0.120 M					\$ 0.120 M		
782087	AQC:B10 CITY OF WATERTOWN	PURCHASE FIXED ROUTE AND PARATRANSIT BUSES FOR THE CONTINUATION OF THE CITIBUS SERVICE AND TO MAINTAIN THE FLEET IN A STATE OF GOOD REPAIR - FTA 5307, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	10/2027	MISC	\$ 0.150 M	\$ 0.050 M	\$ 0.050 M	\$ 0.050 M		\$ 0.250 M		
			MISC	10/2028	MISC		\$ 0.084 M				\$ 0.084 M		
			MISC	10/2027	MISC		\$ 0.074 M				\$ 0.074 M		
			FTA 5307	10/2028	MISC		\$ 0.592 M				\$ 0.592 M		
			MISC	05/2026	MISC	\$ 0.250 M					\$ 0.250 M		
			STATE	10/2027	MISC		\$ 0.084 M				\$ 0.084 M		
782088	AQC:B11 CITY OF WATERTOWN	CONSTRUCTION OF A NEW TRANSIT GARAGE TO IMPROVE EFFICIENCY IN OPERATIONS, THE CITY HAS INCLUDED A SEPARATE PROJECT FOR THE PLANNING, DESIGNING OF SAID FACILITY - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	10/2028	MISC	\$ 0.250 M		\$ 0.841 M	\$ 0.740 M		\$ 1.881 M		
			STATE	10/2028	MISC		\$ 0.074 M				\$ 0.074 M		
			FTA 5339	10/2028	MISC						\$ 3.600 M		
			FTA 5339	08/2026	MISC	\$ 0.002 M					\$ 0.002 M		
			MISC	08/2027	MISC		\$ 0.042 M				\$ 0.042 M		
			MISC	08/2026	MISC	\$ 0.002 M					\$ 0.002 M		
782099	AQC:B4/B8 CITY OF WATERTOWN	REPAIRS AND UPGRADES TO BUS MAINTENANCE/STORAGE FACILITIES TO MAINTAIN A STATE OF GOOD REPAIR - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	STATE	08/2027	MISC	\$ 0.042 M					\$ 0.042 M		
			FTA 5339	08/2026	MISC	\$ 0.012 M					\$ 0.012 M		
			FTA 5339	08/2027	MISC	\$ 0.334 M					\$ 0.334 M		
			MISC	08/2027	MISC	\$ 0.016 M	\$ 0.418 M				\$ 0.434 M		
			MISC	08/2026	MISC	\$ 0.005 M					\$ 0.005 M		
			MISC	10/2025	MISC	\$ 0.005 M					\$ 0.005 M		
782100	AQC:B5 CITY OF WATERTOWN	PURCHASE OF HEADWAY SIGNS AND DIGITAL RADIOS FOR FIXED ROUTE BUS FLEET - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	STATE	07/2027	MISC	\$ 0.040 M					\$ 0.040 M		
			FTA 5339	07/2027	MISC	\$ 0.050 M					\$ 0.050 M		
			FTA 5339	07/2027	MISC								
			FTA 5339	07/2027	MISC								
			FTA 5339	07/2027	MISC								
			FTA 5339	07/2027	MISC								
782108	AQC:B1 CITY OF WATERTOWN	PURCHASE OF ADDITIONAL FIXED ROUTE BUSES TO BE UTILIZED FOR SERVICE EXPANSION - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	07/2027	MISC								
			STATE	07/2027	MISC								
			FTA 5339	07/2027	MISC								
			FTA 5339	07/2027	MISC								
			FTA 5339	07/2027	MISC								
			FTA 5339	07/2027	MISC								
782109	AQC:B5 CITY OF WATERTOWN	PURCHASE AND INSTALL REMOTE, LIVE AND CLOUD-BASED SECURITY AND SAFETY VIDEO ON BUSES - FTA 5339, CITY OF WATERTOWN, JEFFERSON CO	LOCAL	07/2027	MISC								
			STATE	07/2027	MISC								
			FTA 5339	07/2027	MISC								
			FTA 5339	07/2027	MISC								
			FTA 5339	07/2027	MISC								
			FTA 5339	07/2027	MISC								
782086 Total													
782087 Total													
782088 Total													
782089 Total													
782100 Total													
782108 Total													
782109 Total													
Grand Total													



XI. Illustrative Projects:

The following projects are included as illustrative projects that would be excellent candidates to be pursued if additional funding were to become available.

Project	Cost (\$M)	Comments
I-781 (PIN 7V2467) & NY 971Q (PIN 7V2466)	2.400	This project would resurface the length of the Fort Drum Connector as well as NY 971Q to address pavement conditions and improve the overall interstate system for all users.
NY 232 (PIN 7ILU01)	0.800	This project would resurface NY 232 from US 11 to I-81 to preserve the long-term integrity of this highway segment.
US 11 (PIN 7ILU02)	0.620	This project would resurface US 11 from Waddington Road to the east Village of Evans Mills line.
NY 26 (PIN 7ILU03)	0.670	This project would resurface NY 26 to the Jackson II Road.
Pearl St./E. MainStreet/Starbuck Ave./NY 283 Intersection (PIN 7ILU04)	4.000	This project would make improvements to the five-way intersection of Pearl Street with E. Main Street to improve operational characteristics.



APPENDIX A

Conformity Determination



Watertown Jefferson County Area Transportation Council
Transportation Improvement Plan October 2025 – September 2030

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Jefferson County, NY 1997 8-Hour Ozone Non-Attainment Area Transportation/Air Quality Conformity Determination

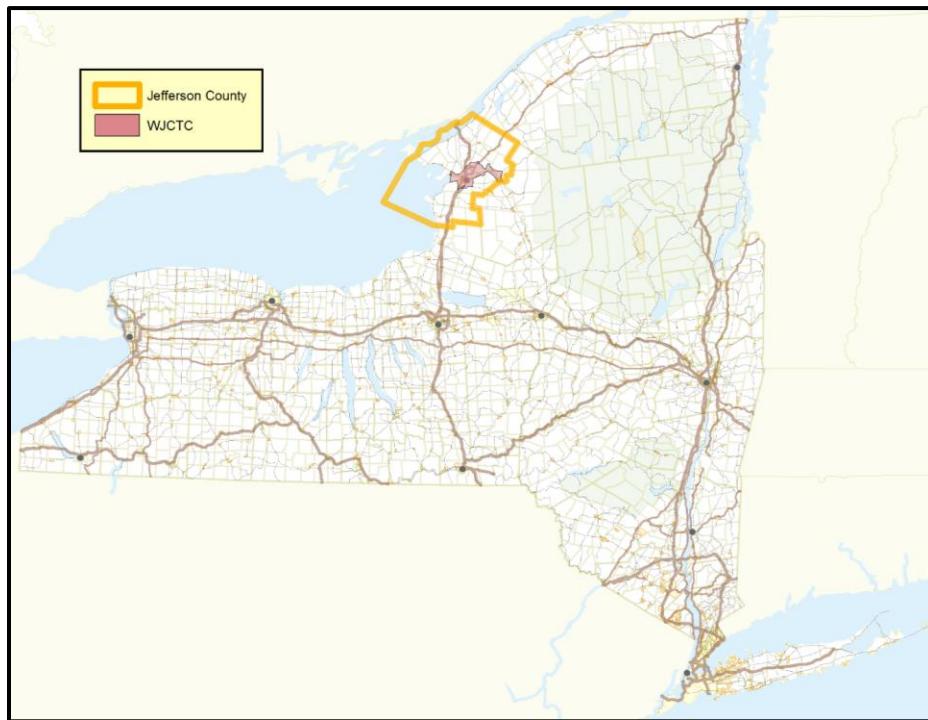
2026 – 2030 Transportation Improvement Plan

Watertown Jefferson County Area Transportation Council

2050 Long-Range Transportation Plan

Capital Program of Transportation Projects

In the Non-Urbanized Portions of Jefferson County



Prepared by:

NYSDOT Region 7 Planning and WJCTC Staff
June 26, 2025

Executive Summary

As part of its transportation planning process, the Watertown Jefferson County Area Transportation Council (WJCTC) and the New York State Department of Transportation completed the transportation conformity process for the WJCTC 2050 Long Range Transportation Plan (LRTP); the 2026-2030 Transportation Improvement Program (TIP) and the Capital Program of Transportation Projects in the non-urban remainder of the Jefferson County, NY ozone nonattainment area. This report documents that the 2050 LRTP, 2026-2030 TIP and Capital Program meet the federal transportation conformity requirements in 40 CFR Part 93.

Clean Air Act (CAA) section 176(c) (42 U.S.C. 7506(c)) requires that federally funded or approved highway and transit activities are consistent with (“conform to”) the purpose of the State Implementation Plan (SIP). Conformity to the purpose of the SIP means that transportation activities will not cause or contribute to new air quality violations, worsen existing violations, or delay timely attainment of the relevant NAAQS or any interim milestones. 42 U.S.C. 7506(c)(1). EPA’s transportation conformity rules establish the criteria and procedures for determining whether metropolitan transportation plans, transportation improvement programs (TIPs), and federally supported highway and transit projects conform to the SIP. 40 CFR Parts 51.390 and 93.

On February 16, 2018, the United States Court of Appeals for the District of Columbia Circuit in South Coast Air Quality Mgmt. District v. EPA (“South Coast II,” 882 F.3d 1138) held that transportation conformity determinations must be made in areas that were either nonattainment or maintenance for the 1997 ozone national ambient air quality standard (NAAQS) and attainment for the 2008 ozone NAAQS when the 1997 ozone NAAQS was revoked. These conformity determinations are required in these areas after February 16, 2019. Jefferson County was in “nonattainment” status at the time of the 1997 ozone NAAQS revocation on April 6, 2015 and was also designated attainment for the 2008 ozone NAAQS on May 21, 2012. Therefore, per the South Coast II decision, this conformity determination is being made for the 1997 ozone NAAQS on the LRTP, TIP and relevant Capital Program of Transportation Projects.

This conformity determination was completed consistent with CAA requirements, existing associated regulations at 40 CFR Parts 51.390 and 93, and the South Coast II decision, according to EPA’s Transportation Conformity Guidance for the South Coast II Court Decision issued on November 29, 2018.

Transportation Conformity Overview

The concept of transportation conformity was introduced in the Clean Air Act (CAA) of 1977, which included a provision to ensure that transportation investments conform to a State Implementation Plan (SIP) for meeting the Federal air quality standards. Conformity requirements were made substantially more rigorous in the CAA Amendments of 1990. The transportation conformity regulations that detail implementation of the CAA requirements were first issued in November 1993, and have been amended several times. The regulations establish the criteria and procedures for transportation agencies to demonstrate that air pollutant output from metropolitan transportation plans, transportation improvement programs and projects are consistent with ("conform to") the State's air quality goals in the SIP. This document has been prepared for State and local officials who are involved in decision making on transportation investments.

Transportation conformity is required under CAA Section 176(c) to ensure that Federally supported transportation activities are consistent with ("conform to") the purpose of a State's SIP. Transportation conformity establishes the framework for improving air quality to protect public health and the environment. Conformity to the purpose of the SIP means Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) funding and approvals are given to highway and transit activities that will not cause new air quality violations, worsen existing air quality violations, or delay timely attainment of the relevant air quality standard, or any interim milestone.

On June 15, 2004, the United States Environmental Protection Agency (EPA) designated Jefferson County as being in nonattainment status for the 1997 8-hour ozone standard (0.08 parts per million). This designation was based on the results of ambient air monitoring data collected by the New York State Department of Environmental Conservation from calendar years 2001-2003. These data established an 8-hour ozone "design value" of 0.097 ppm for the area. The current design value for the area, based on 2021-2023 data, is 0.063 ppm.

On July 20, 2012, the USEPA designated the Jefferson County, NY attainment for the 2008 ozone standard (0.075 ppm). The area was designated attainment for the 2015 ozone standard (0.070ppm) on January 16, 2018.

Per the *South Coast II* court decision, beginning February 16, 2019, a transportation conformity determination for the 1997 ozone NAAQS is required in 1997 ozone NAAQS nonattainment and maintenance areas, including the Jefferson County, NY area. This conformity determination report will address transportation conformity for the 2050 LRTP, the 2026 - 2030 WJTC TIP & the and the surrounding non-urban portion of the county. Once the FHWA/FTA makes its 1997 ozone NAAQS conformity determination, conformity will be required at least every four years.

Latest Planning Assumptions

The use of latest planning assumptions in 40 CFR 93.110 of the conformity rule generally apply to regional output analyses. In the 1997 ozone NAAQS areas, the use of latest planning assumptions requirement applies to assumptions about transportation control measures (TCMs) in an approved SIP. There are no TCMs in any SIP in the Jefferson County, NY area. Thus, the latest planning assumption requirement is not applicable for this conformity determination.

Consultation

The consultation requirements in 40 CFR 93.112 and 6 NYCRR Part 240 were addressed both for interagency consultation and public consultation.

Per the New York State Transportation Conformity SIP, as codified in Chapter 6 of the New York Codes Rules and Regulations (6 NYCRR) Part 240, interagency consultation was conducted with the NYSDEC, NYSDOT, FHWA, FTA and USEPA. Representatives of these agencies comprise the Interagency Consultation Group (ICG) for air quality conformity in New York State.

On May 19, 2025, the ICG concurred with the classification of projects in the WJCTC LRTP, TIP and the Capital Program of Transportation Projects in the remainder of Jefferson County. No non-exempt projects identified through the consultation process. All projects on the LRTP, TIP and non-urban Capital Program are exempt. See project listing in Appendix A (Highway Projects) & Appendix B (Transit Projects).

This document was provided in draft form to the ICG on May 6, 2025, for review concurrent with public review period. All comments received were incorporated.

The public was provided an opportunity to review and comment on the draft conformity determination and supporting documentation from May 16, 2025 to June 15, 2025. The documentation was made available for public review at the WJCTC Office and the WJCTC website. No comments were received.

Timely Implementation of TCMs

There are no TCMs in the SIP for the Jefferson County, NY 1997 ozone nonattainment area.

Fiscal Constraint

Transportation conformity requirements in 40 CFR 93.108 state that transportation plans and TIPs must be fiscally constrained consistent with DOT's metropolitan planning regulations at 23 CFR part 450. The WJCTC 2050 transportation plan and 2026-2030 TIP are fiscally constrained, as demonstrated in Chapter 6 of the 2050 LRTP and Section 3 of the 2026- 2030 TIP.

Conclusion

All projects in the Jefferson County, NY 1997 ozone nonattainment area are exempt as per the Transportation Conformity Rule. The conformity determination process completed for the 2026-2030 WJCTC TIP and 2050 LRTP demonstrates that these planning documents meet the Clean Air Act and transportation conformity requirements for the 1997 ozone NAAQS. The signed resolution adopting this conformity determination is included in Appendix C.

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Highway)

PIN	Air Quality Code	Project Title	Public Description	MPO	Current Letting	Let By	Construction Cost
702604	A19	RT 232 / CSX RAILROAD	This project will replace the deck of the bridge carrying Route 232 over the CSX Railroad. The project is located in the Town of Watertown in Jefferson County.	MPO	11/6/25	NYSDOT	\$3,862,000
703311	A19/D3	RT 342 / I81	This project will replace the bridge that carries Route 342 over Interstate 81. This project is located in the Town of Pamelia in Jefferson County.	MPO	7/1/27	NYSDOT	\$25,540,000
714340	A19	RT 11 / CSX (ELLISBURG)	This project will replace the superstructure on the bridge that carries US Route 11 over CSX Railroad in Ellisburg. The project is located in the Town of Ellisburg in Jefferson County.	Non-MPO	6/11/26	NYSDOT	\$3,500,000
775393	A19	CR 97 / FISH CREEK & BROWN RD / FISH CREEK	This project will replace the structures carrying County Route 97 over Fish Creek and Brown Road over Fish Creek in the Town of Rodman, Jefferson County.	Non-MPO	5/12/26	LOCAL	\$4,149,461
775418	A19	RT 11 (MILL ST) / BLACK RIVER OVERFLOW	This project will perform maintenance on the structure carrying Route 11 (Mill St.) over the Black River Overflow in the City of Watertown, Jefferson County.	MPO	1/20/26	LOCAL	\$1,112,100
775435	A19	GARDNER ST / GOOSE BAY	This project will replace the structure carrying Gardner Street over Goose Bay in the Village of Clayton, Jefferson County.	Non-MPO	11/12/26	LOCAL	\$1,700,000
780694	A9	GUIDE RAIL IMPROVEMENTS - JEFFERSON CO & LEWIS CO	This project will replace guide rail along various state highways in Jefferson County and Lewis County.	Non-MPO	1/28/27	NYSDOT	\$3,000,000

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Highway)

PIN	Air Quality Code	Project Title	Public Description	MPO	Current Letting	Let By	Construction Cost
780715	A6	NY 3 & NY 178 (ASPINWALL CORNERS)	This project will make safety improvements at the intersection of State Route 3 and State Route 178 (Aspinwall Corners) in the Town of Henderson in Jefferson County.	Non-MPO	5/28/26	NYSDOT	\$1,622,400
780716	A6	NY 37 & NY 411 (OSTRANDERS CORNERS)	This project will reconfigure the intersection of NY Route 37 and NY Route 411 (Ostranders Corners) in the Town of Theresa in Jefferson County.	Non-MPO	11/27/26	NYSDOT	\$1,653,611
780750	A7/D2	SIGNAL IMPROVEMENT PROJECT 2026-2027	This project will install new or replacement traffic signals at various locations within Region 7.	Non-MPO	11/6/25	NYSDOT	\$2,000,000
780788	C2	BLACK RIVER TRAIL WESTERN EXTENSION	This project will construct sidewalks and multi-use trails for year-round, accessible intermodal facilities connecting the existing Black River Trail from the intersection of New York State Route 3 and Huntington Street to Factory Square Park at the edge of downtown Watertown, extending the Black River Trail west by approximately 1.6 miles. This project will increase connectivity within the City of Watertown's trail system, providing off-road access to and from downtown Watertown via the region's signature trail.	MPO	11/24/25	LOCAL	\$2,007,000
780826	A10	RT 3 (ARSENAL ST) / BELLEW AVE INTERSECTION IMPROVEMENT	This project will make improvements at the intersections of Bellew Avenue and Arsenal Street (NY 3) to improve the flow of traffic through the intersection with a particular focus on improving curb radii for large trucks in the City of Watertown, Jefferson County.	MPO	6/7/29	NYSDOT	\$1,996,000

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Highway)

PIN	Air Quality Code	Project Title	Public Description	MPO	Current Letting	Let By	Construction Cost
793251	A1	STATE ST - MHWA RAIL CROSSING (CARTHAGE)	This project will involve safety upgrades of the MHWA Rail crossing at State Street in the Village of Carthage, Jefferson County.	MPO		NON-LET	\$1,421,000
7LC104	A2	CULVERT RESILIENCY PROJECT - REPLACE w/ROW	This project will replace the structures carrying Route 11 over Trout River Tributary, Route 3 over Lyon Brook, Route 30 over Cold Brook and Route 180 over Stone Mills Creek. The project is located in the Town of Mooers, Clinton County, the Town of Franklin, Franklin County, the Town of Piercfield, St. Lawrence County and the Town of Orleans, Jefferson County.	Non-MPO	12/18/25	NYSDOT	\$11,392,970
7V2362	A10	RT 26, RT 126 (BRIDGE ST) - JEFFERSON CO LN (VPP)	This project will resurface 0.37 miles of Route 26 from Route 126 to the Jefferson County line. The project is located in the Village of West Carthage, Town of Champion, Jefferson County.	MPO	3/9/27	OGS	\$100,000
7V2461	A10	RT 12E, BROWNVILLE TO LIMERICK (VPP)	This project will resurface 3.90 miles of Route 12E from Brownville to Limerick in the Town of Brownville and Village of Brownville in Jefferson County.	MPO	3/9/27	OGS	\$1,027,000
7V2463	A10	RT 3, CARTHAGE W. LINE - RT 126 (VPP)	This project will resurface 1.31 miles of Route 3 from the Carthage Village line to Route 126. The project is located in the Village of Carthage and Town of Wilna, Jefferson County.	MPO	2/8/26	OGS	\$290,000
7V2465	A10	RT 342, RT 11 - RT 283 (VPP)	This project will resurface 1.7 miles of Route 342 from Route 11 to Route 283. The project is located in the Town of LeRay, Jefferson County.	MPO	3/9/27	OGS	\$440,000

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Highway)

PIN	Air Quality Code	Project Title	Public Description	MPO	Current Letting	Let By	Construction Cost
7V2560	A10	RT 26, JACKSON 2 RD - RT 3 (VPP)	This project will resurface 3.9 miles of Route 26 from Jackson 2 Road to Route 3. The project is located in the Town of Champion, Jefferson County.	MPO	3/18/27	OGS	\$1,024,000
7V2561	A10	RT 3, WATERTOWN CITY LINE - RT 342 (VPP)	This project will resurface 3.7 miles of Route 3, from the Watertown City Line to Route 342. The project is located in the City of Watertown, Towns of Le Ray and Pamelia, Jefferson County.	MPO	3/18/27	OGS	\$930,000
7V2563	A10	RT 970K, RT 232 - I-81 SB RAMP (VPP)	This project will resurface 0.3 miles of Route 970K (Cady Road), from Route 232 to the Interstate 81 southbound ramp. The project is located in the Town of Watertown, Jefferson County.	MPO	3/18/27	OGS	\$90,000
7V2660	A10	RT 126, RT 26 - BRIDGE ST (VPP)	This project will resurface 0.74 miles of Route 126, from Route 26 to Bridge Street. The project is located in the Village of West Carthage, Town of Champion, Jefferson County.	MPO	2/10/26	OGS	\$210,000
7V2661	A10	RT 3, RT 342 - FELTS MILLS (VPP)	This project will resurface 2.5 miles of Route 3, from Route 342 to Felts Mills. The project is located in the Village of Black River, Towns of Le Ray and Rutland, Jefferson County.	MPO	2/10/26	OGS	\$600,000
7V2662	A10	RT 12, GOTHAM ST - EASTERN BLVD (VPP)	This project will resurface 1.17 miles of Route 12, from Gotham Street to Eastern Boulevard. The project is located in the City and Town of Watertown, Jefferson County.	MPO	2/10/26	OGS	\$300,000
7V2663	A10	RT 26, RT 3 - RT 11 (VPP)	This project will resurface 4.61 miles of Route 26, from Route 3 to Route 11. The project is located in the Town of Le Ray, Jefferson County.	MPO	2/10/26	OGS	\$1,250,000

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Highway)

PIN	Air Quality Code	Project Title	Public Description	MPO	Current Letting	Let By	Construction Cost
7V2665	A10	RT 342, RT 37 - RT 11 (VPP)	This project will resurface 3.20 miles of Route 342, from Route 37 to Route 11. The project is located in the Towns of Le Ray and Pamelia, Jefferson County.	MPO	2/10/26	OGS	\$850,000
7V2667	A10	RT 3, RT 126 - CARTHAGE N. LINE (VPP)	This project will resurface 0.8 miles of Route 3, from Route 126 to the Carthage north village line, in the Village of Carthage, Town of Wilna, Jefferson County.	MPO	2/10/26	OGS	\$208,000
7V2668	A10	RT 126, RIVERSIDE DR - SCHOOL ST (VPP)	This project will resurface 0.4 miles of Route 126, from Riverside Drive to School Street in the Villages of Carthage and West Carthage, Towns of Champion and Wilna, Jefferson County.	MPO	2/10/26	OGS	\$104,000
7V2761	A10	RT 26, RT 126 - CHAMPION ST (VPP)	This project will resurface 0.8 miles of Route 26, from Route 126 (Bridge St) to Champion Street, Village of West Carthage, Town of Champion Jefferson County.	MPO	3/17/27	OGS	\$208,000
7V2762	A10	RT 11, RT 232 - WATERTOWN S. CITY LINE (VPP)	This project will resurface 2.1 miles of Route 11, from Route 232 to the Watertown city line, Town of Watertown, Jefferson County.	MPO	3/17/27	OGS	\$556,400
7V2861	A10	RT 3, WATERTOWN CITY LINE - COLEMAN AVE (VPP)	This project will resurface 0.5 miles of Route 3, from the Watertown city line to Coleman Ave, City of Watertown, Jefferson County.	MPO	3/17/27	OGS	\$122,200
7V2862	A10	RT 3, FLORAL DR - WATERTOWN CITY LINE (VPP)	This project will resurface 1.6 miles of Route 3, from Floral Drive to the Watertown city line, Town of Watertown, Jefferson County.	MPO	3/15/28	OGS	\$410,800

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Highway)

PIN	Air Quality Code	Project Title	Public Description	MPO	Current Letting	Let By	Construction Cost
7V2863	A10	RT 283, WATERTOWN CITY LINE - RT 342 (VPP)	This project will resurface 4.4 miles of Route 283, from the Watertown city line to Route 342, Towns of Pamelia and Le Ray, Jefferson County.	MPO	3/15/28	OGS	\$1,140,000
7V2961	A10	RT 11, RT 342 - FT DRUM MAIN GATE (VPP)	This project will resurface 1.5 miles of Route 11, from Route 342 to Fort Drum main gate, Town of Le Ray, Jefferson County.	MPO	3/14/29	OGS	\$374,400
7V2962	A10	RT 180, RT 3 - RT 12E (VPP)	This project will resurface 5.2 miles of Route 180, from Route 3 to Route 12E, Towns of Hounsfield and Brownville, Jefferson County.	MPO	3/14/29	OGS	\$1,344,200
7V2963	A10	RT 3, CARTHAGE N. LINE - RT 3A (VPP)	This project will resurface 3.1 miles of Route 3, from the Carthage north village line to Route 3A, Town of Wilna, Jefferson County.	MPO	3/14/29	OGS	\$806,000
7V2964	A10	RT 342, RT 12 - I- 81 (VPP)	This project will resurface 1.1 miles of Route 342, from Route 12 to I-81, Town of Pamelia, Jefferson County.	MPO	3/14/29	OGS	\$299,000
7V3061	A10	RT 342, I-81 - RT 37 (VPP)	This project will resurface 0.8 miles of Route 342, from I-81 to Route 37 in the Town of Pamelia, Jefferson County.	MPO	3/13/30	OGS	\$192,400
7V3062	A10	RT 12F, RT 180 - WATERTOWN CITY LINE (VPP)	This project will resurface 5.3 miles of Route 12F, from Route 180 to the Watertown city line, Towns of Hounsfield and Watertown, Jefferson County.	MPO	3/13/30	OGS	\$1,396,200

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Highway)

PIN	Air Quality Code	Project Title	Public Description	MPO	Current Letting	Let By	Construction Cost
Various	A10	Pavement Resurfacing	Multiple resurfacing projects (sites to be determined) in multiple municipalities in Jefferson County.	MPO/Non-MPO	Multiple	OGS	Various

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Transit)

PIN	Air Quality	Project Description	MPO	FA Fund Type	FFY 2026	FFY 2027	FFY 2028	FFY 2029	FFY 2030
782001	B1	Operating assistance for the City of Watertown fixed route transit operations from FFY 26 - FFY 30, to enable and sustain continued operation of service - FTA 5307, City of Watertown, Jefferson Co.	MPO	FTA 5307	\$0.850 M	\$0.925 M	\$1.015 M	\$1.120 M	\$1.230 M
782003	B3	Preventative maintenance to extend the life of the City of Watertown bus fleet for transit operations - FTA 5307, City of Watertown, Jefferson Co.	MPO	FTA 5307	\$0.094 M	\$0.103 M	\$0.113 M	\$0.124 M	\$0.136 M
782012	B1	Paratransit operations assistance for the City of Watertown from FFY 26 - FFY 30, to enable and sustain continued operation of service - FTA 5307, City of Watertown, Jefferson Co.	MPO	FTA 5307	\$0.212 M	\$0.224 M	\$0.240 M	\$0.240 M	\$0.240 M
782035	B1/B10	FTA section 5310 allocation for distribution to various MPO transit providers - FTA 5310, Jefferson Co.	MPO	FTA 5310	\$0.096 M				
782038	B1Z	Mobility management - FTA 5307 for operations from FFY 26 - FFY 30, City of Watertown, Jefferson Co.	MPO	FTA 5307	\$0.112 M				
782075	B10	Replace 2 existing City of Watertown paratransit buses to maintain a state of good repair in transit assets - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	-	-	-	\$0.131 M	-
782076	B5	Purchase fare collection systems for City of Watertown transit operations - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	\$0.050 M	\$0.050 M	-	-	-

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Transit)

PIN	Air Quality	Project Description	MPO	FA Fund Type	FFY 2026	FFY 2027	FFY 2028	FFY 2029	FFY 2030
782078	B4/B5	Software installation for mobile pay and real-time scheduling to satisfy reporting requirements and improve efficiency in operations from FFY 26 - FFY 30 - FTA 5307, City of Watertown, Jefferson Co.	MPO	FTA 5307	\$0.162 M	\$0.015 M	\$0.015 M	\$0.016 M	\$0.017 M
782079	B5	Upgrade to the existing Genfare system on buses along with installation and implementation of Point of Sale systems to improve transit payment access for residents of Watertown - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	\$0.108 M	\$0.032 M	\$0.032 M	\$0.032 M	\$0.032 M
782080	B7	Purchase, construct and maintenance of passenger shelters for City of Watertown transit operations to improve customer experience - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	\$0.036 M	\$0.036 M	\$0.036 M	\$0.036 M	-
782081	B4	Purchase computer remote streaming equipment to facilitate remote meetings and real-time trainings - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	\$0.012 M	-	-	-	-
782084	B5	Install alarm system and approximately 6 exterior security cameras on bus garage and fuel station. Additionally install up to 8 at various bus shelters throughout the city for FFY 26 - FTA 5307, City of Watertown, Jefferson Co.	MPO	FTA 5307	\$0.045 M	-	-	-	-
782085	C3	Obtain an expert consultant to assist in forming a public transit bus transition plan for FFY 26 and FFY 27 - FTA 5307, City of Watertown, Jefferson Co.	MPO	FTA 5307	\$0.120 M	\$0.040 M	-	-	-

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Transit)

PIN	Air Quality	Project Description	MPO	FA Fund Type	FFY 2026	FFY 2027	FFY 2028	FFY 2029	FFY 2030
782086	B6	Plan, design and execute an infrastructure upgrade for the City of Watertown, Citibus fleet - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	-	\$0.120 M	\$0.040 M	\$0.040 M	-
782087	B10	Purchase fixed route and paratransit buses for the continuation of the Citibus service and to maintain the fleet in a state of good repair - FTA 5307, City of Watertown, Jefferson Co.	MPO	FTA 5307	\$0.250 M	-	\$0.673 M	\$0.592 M	-
782088	B11	Construction of a new transit garage to improve efficiency in operations. The city has included a separate project for the planning, designing of said facility - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	-	-	-	\$1.080 M	-
782099	B4/B8	Repairs and upgrades to bus maintenance/storage facilities to maintain a state of good repair - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	\$0.012 M	\$0.334 M	-	-	-
782100	B5	Purchase of headway signs and digital radios for fixed route bus fleet - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	\$0.040 M	-	-	-	-
782108	K1	Purchase of additional fixed route buses to be utilized for service expansion - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	-	\$1.040 M	-	-	-
782109	B5	Purchase and install remote, live and cloud-based security and safety video on buses - FTA 5339, City of Watertown, Jefferson Co.	MPO	FTA 5339	-	\$0.053 M	-	-	-

WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination – Project Listing (Transit)

PIN	Air Quality	Project Description	MPO	FA Fund Type	FFY 2026	FFY 2027	FFY 2028	FFY 2029	FFY 2030
LRTP1	B10	LRTP listed project to restructure and expand Citibus transit service, adding stops and another route, to reach the Jefferson Lewis BOCES facility and the Samaritan Summit Village apartments in the Town of Watertown. As project progresses and is added to tip it will be evaluated in greater detail.	MPO	-	-	-	-	-	-
LRTP2	B10	LRTP listed project to establish regional transit service in Jefferson County that feeds into Watertown and Citibus services through fixed routes and demand-response service. As project progresses and is added to tip it will be evaluated in greater detail.	MPO	-	-	-	-	-	-
LRTP3	B11	LRTP illustrative project to develop a multi-modal, multi-agency transit hub integrating services operated by Citibus, Jefferson County, the City of Watertown, Uber, Lyft, and Trailways. In the future, shared mobility services such as carshare and bikeshare could be included. An ideal location would be the former Mercy Hospital site at 250 Stone Street. If project progresses and is added to tip it will be evaluated in greater detail.	MPO	-	-	-	-	-	-

**WJCTC and Jefferson County, NY Transportation/Air Quality Conformity
Determination**

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WJCTC and Jefferson County, NY Transportation/Air Quality Conformity Determination

APPENDIX C – Resolution Adopting Determination



Kristopher H. Reff
Director, Regional Planning &
Program Management
NYSDOT Region 7
MPO Director

Mayor Sarah V.C. Pierce
City of Watertown
Vice Chairperson - Policy Committee

Eric Wagenaar
City of Watertown
City Manager

Ryan Piche
Jefferson County Administrator

John D. Peck
Jefferson County Board of Legislators
Chairman – Policy Committee

Robert Haynes
Regional Director
NYSDOT Region 7
Secretary – Policy Committee

Jarrod M. Radley
NYSDOT Region 7
Local Stakeholder Group Representative

Range Transportation Plan, are in conformity with the State Implementation Plan in accordance with transportation conformity rules published by the United States Environmental Protection Agency and the New York State Department of Environmental Conservation; and

WHEREAS, the draft conformity determination has undergone a 30-day public comment period that closed on June 15, 2025 with no comments received;

NOW, THEREFORE, BE IT RESOLVED, that WJCTC hereby approves the Jefferson County 8-Hour Ozone Non-Attainment Area Transportation/Air Quality Conformity Determination.

CERTIFICATION OF RESOLUTION

I, the undersigned, duly elected chair of the Watertown Jefferson County Area Transportation Council (WJCTC), do hereby certify that the foregoing is a true and correct copy of WJCTC Policy Committee Resolution 6-2025, adopted by consensus this 26th day of June 2025.

Chair

Date

**WJCTC and Jefferson County, NY Transportation/Air Quality Conformity
Determination**

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APPENDIX B

Self-Certification



Watertown Jefferson County Area Transportation Council
Self-Certification

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Watertown Jefferson County Area Transportation Council Self-Certification



Kristopher H. Reff
Director, Regional Planning &
Program Management
NYSDOT Region 7
MPO Director

Mayor Sarah V.C. Pierce
City of Watertown
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Secretary - Policy Committee

Jarrod M. Radley
NYSDOT Region 7
Local Stakeholder Group Representative

Watertown Jefferson County Area Transportation Council 317 Washington Street, Watertown, New York, 13601; 315-785-2354

Resolution 7-2025 Policy Committee Resolution Approving 2025 Self Certification

In accordance with 23 CFR 450.334, the Watertown Jefferson County Area Transportation Council (WJCTC), as the MPO for the Watertown Urban Area, Jefferson County, hereby certifies that the transportation planning process is addressing the major issues in the metropolitan planning area and is being conducted in accordance with the applicable requirements of:

1. 23 U.S.C. 134, 49 U.S.C. 5303, and 23 CFR 450 Subpart C;
2. Section 174 and 176 (c) and (d) of the Clean Air Act, as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
3. Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 CFR part 21;
4. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
5. Section 11101 (e) of BIL (Pub. L. 117-58) and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in USDOT funded projects;
6. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-Aid highway construction contracts;
7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR parts 27, 37 and 38;
8. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
9. Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender; and
10. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.

CERTIFICATION OF RESOLUTION

I, the undersigned, duly elected chair of the Watertown Jefferson County Area Transportation Council (WJCTC), do hereby certify that the foregoing is a true and correct copy of WJCTC Policy Committee Resolution 7-2025 adopted by consensus this 26th day of June 2025.

Chair

Date



Watertown Jefferson County Area Transportation Council
Self-Certification

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A. REQUIRED AGREEMENTS

The Watertown Jefferson County Area Transportation Council (WJCTC) is the designated MPO for urban transportation planning and programming in the Watertown Urbanized Area. The Memorandum of Understanding (MOU) between the Watertown Jefferson County Area Transportation Council and the Governor was signed in 2014. The MOU describes the roles and responsibilities of the WJCTC and its committees.

As is the case with all MPOs in New York State, WJCTC is not a legal entity in and of itself. The host agency for WJCTC is the New York State Department of Transportation (NYSDOT). The MPO staff has the responsibility of managing consultant studies specified in the UPWP, conducting technical analyses, purchasing of supplies and equipment, and carrying out the balance of the duties necessary to function as an MPO. In accordance with WJCTC Resolution 3-2025 NYSDOT will continue to host the WJCTC until March 31, 2027.

B. PLANNING/TECHNICAL

- 1) UPWP:** The WJCTC adopted a Unified Planning Work Program for 2025-2026 on February 27, 2025. The work program includes public participation activities, data collection and performance measurement tasks, traffic modeling, technical assistance to municipalities, Geographic Information system (GIS) work, maintenance of a Coordinated Public Transit Human Services Transportation Plan and maintenance of the long-range plan.
- 2) Transportation Plan:** WJCTC's 2050 Long Range Plan was adopted by the WJCTC on May 30, 2024 and has a 25-year horizon. The conformity approval date for this fiscally constrained LRTP was May 30, 2024.
- 3) The Transportation Improvement Program (TIP):** The 2023-2027 Transportation Improvement Program is the current MPO capital program. It was approved by the WJCTC in June 2019. The 2026-2030 draft Transportation Improvement Program (TIP) is currently in development and is expected to be out for public review and comment in May 2025. WJCTC worked closely with its members and NYSDOT Region 7 to identify appropriate projects. Through these and similar coordinated efforts the current TIP has remained both balanced and fiscally constrained. Individual projects are clearly identifiable. TIP amendment procedures are consistent with guidance from federal regulatory agencies. The Annual Listing of Obligated Projects for the most recently completed federal fiscal year will be available on WJCTC's website.
- 4) Technical Studies and Emphasis Areas:** Technical studies are proceeding consistent with the current UPWP. The following studies are proposed for this TIP period:
 - a) Safe Routes to School Study:** The WJCTC Planning Services Agreement (PSA) is being utilized to conduct a study to evaluate locations that are in need of new/improved bicycle/pedestrian linkages that may be eligible for future funding under the Transportation Alternative Program (TAP). The primary focus would be on linkages that occur within two miles of schools within the MPO area, however other key bicycle/pedestrian linkages within the MPO will be considered.



- b) Electric Vehicle:** The PSA is being utilized to conduct a study of existing electric vehicle charging infrastructure within the MPO. It will also evaluate the potential future needs for electric vehicle infrastructure and consider other associated issues.
- c) Resiliency Study:** The PSA is being utilized to conduct a study evaluating the ability of highway infrastructure within the MPO to withstand extreme weather events.
- d) E. Main Street/Pearl Street/Starbuck Avenue Intersection Study:** The PSA will be utilized to conduct a study evaluating potential improvements to the five-legged intersection of East Main Street with Pearl Street and Starbuck Avenue in the City of Watertown.
- e) NY 3A Study:** The PSA will be utilized to conduct a study evaluating operation of NY3A between Deferiet and Fargo in the Town of Wilna and evaluate traffic impacts should land use changes associated with the needs of the Fort Drum Military installation alter its current configuration.
- f) Watertown Transit Route Study:** The PSA will be utilized to conduct a study evaluating potential changes to the existing transit route structure in the MPO due to the changes that are being planned as part of the transit expansion in Jefferson County.
- g) Washington Street Corridor Study:** The PSA will be utilized to conduct a study evaluating operations and potential improvement of the Washington Street corridor in the City of Watertown.
- h) Supplemental Studies:** Over the past few years, the WJCTC has completed a Bicycle/Pedestrian Study, a study evaluating truck movement within the WJCTC and a study evaluating access to the joint Watertown - Jefferson County Public Safety complex and adjoining industrial park. There has also been two Transportation Alternatives Program (TAP) Applications performed by the PSA, in which one was Awarded Funds to expand the Black River Trail Western Extension. Additionally, in December of 2019 a transit study was completed that provided multiple recommendations for phased improvements/expansion to the Transit System within the MPO. The WJCTC will program funds to utilize the PSA to provide additional Planning services to further progress recommendations from the studies as needed.

5) Special Considerations in the Transportation Planning Process

- a. Title VI of the Civil Rights Act of 1964:** To date the WJCTC has not received any discrimination complaints. As stated in the UPWP, the WJCTC remains committed to maintaining compliance with Title VI of the Civil Rights Act. As such, the WJCTC will create and submit necessary reports to comply with Title VI of the Civil Rights Act and the American with Disabilities Act and analyze the new Transportation Improvement Plan (TIP) with respect to Title VI requirements.



- i. Limited English Proficiency (LEP): U.S Department of Justice Mapping suggests that Limited English Proficiency populations make up a very small percentage of the population within Jefferson County. While accommodations will be provided on an as needed basis, there is not a need for targeted large scale LEP programs at this time.
- ii. Americans with Disabilities Act (ADA): The host agency offices are ADA accessible. Special considerations for elderly and disabled persons are consistent with ADA requirements and are provided in the transportation planning process and in community participation projects. WJCTC public transit planning efforts includes consideration of services for the elderly, disabled persons and for those who choose not to drive. MPO meetings are always held in ADA accessible facilities and accommodation for persons with hearing impairments or visual impairments are available upon advance request. ADA compliance is monitored through the ADA paratransit services offered by the local transit operator and staff review of federally funded projects and plans.
- iii. Disadvantaged Business Enterprise (DBE): Semi-Annual DBE reports for Commitments/Awards and payments are submitted to NYSDOT in a timely manner.

- b. Private Operators: Consideration is given to private transportation providers. Private transportation operators will be considered and involved in any future planning efforts to develop additional services to rural areas, particularly as part of the implementation of the Jefferson County Coordinated Public Transit Plan which was adopted on December 13, 2021.
- c. Planning Factors: Current State and Federal planning factors and emphasis areas are used to develop WJCTC plans and programs and to guide project selection processes. WJCTC staff continues to maintain its relationships with local land use planning organizations through communication and consultation. New programming instructions consistent with NYSDOT's Planning Forward Strategic Plan, emphasizing maintenance and preservation activities over "worst-first" infrastructure replacement projects, have been thoroughly incorporated within the development of the draft 2026-2030 TIP.
- d. Congestion Management Process (CMP): WJCTC currently does not have a CMP in place. As the population within the WJCTC boundaries is well below the 200,000 person threshold, it is not considered a Transportation Management Area (TMA) and therefore a CMP is not required.
- e. Public Involvement: The WJCTC Public Participation Plan was updated and approved in 2016. WJCTC actively solicits public involvement through various methods including (but not limited to) the WJCTC website, social media, the issuance of notices/press releases to various media outlets, public meetings, mailings, etc. WJCTC staff regularly meets with local officials, participates in public meetings, and holds public information meetings to involve the general public and concerned businesses and agencies. Special efforts will be made to involve freight and transit users in all corridor



and related planning activities. Furthermore, meetings of WJCTC's Technical Advisory and Policy Committees are generally open to the public except under special circumstances. The agendas for those meetings regularly include a section for public comment. Legal Notices are to be issued during the development of all core publications, announcing the opportunity for public review and comment. The WJCTC website contains all recent MPO products, Policy Committee meeting minutes and the most current versions of annual or recurring documents. The website allows for public comment on publications and provides opportunities for the public to contact staff to ask questions about any transportation concerns they may have. WJCTC staff utilizes various media outlets as deemed necessary, to notify the public of ongoing activities. Copies of the UPWP, TIP, LRTP and other documents are available for public review at the MPO Office.

- f. Coordinated Public Transit-Human Services Agency Transportation Plans: The Jefferson County Coordinated Public Transit-Human Services Transportation Plan was adopted on December 13, 2021.

C. Administrative/Management

- 1) **Progress Reports** will be prepared and submitted as required. They will be complete and comprehensive.
- 2) **Bills** are submitted and paid on time by NYSDOT (the host Agency).
- 3) **Audits** will be completed as required in a timely manner and identified deficiencies addressed.
- 4) **Annual Program** will be closed out in a timely manner.
- 5) **MPO Budget** is regularly monitored and updated as needed.
- 6) **Consultant Selection Process** The WJCTC is hosted by NYSDOT, and therefore utilizes NYSDOT's process for consultant selection. DBE provisions are included in WJCTC consultant contracts.
- 7) **Central Staff/Host Relations:** Central Staff are members of the host agency. Quality office space and support services to accommodate WJCTC staff and activities are provided. There have not been issues with staffing and recruiting. The Central Staff has the political support it needs for effective accomplishments.
- 8) **Decision Making** ability is effective in the WJCTC area. Committees are competently and sufficiently staffed. Technical Advisory Committee meetings are well attended; reaching consensus decisions has not been a problem. The Policy Committee meets at least twice a year with additional meetings if action is required. Policy Committee meetings are well attended. Members are consulted frequently on regional and local matters concerning their jurisdictions.
- 9) **Governance** – NYSDOT agreed to act as interim host for the WJCTC during its first two years of operation and the Policy Committee most recently agreed to extend the



Watertown Jefferson County Area Transportation Council Self-Certification

NYSDOT hosting the MPO again for an additional two years on January 23, 2025. The members and the host understand and execute their roles in a way that supports independent and unbiased work by the MPO staff and sound MPO decisions. Working relationships amongst member agencies/municipalities have been positive. WJCTC strives to maintain effective relationships with the municipalities located within the WJCTC limits via its Local Stakeholders Group.

10) Procurement - WJCTC staff is aware of the procurement requirements of FTA funding recipients, including those listed within the FTA Circular Guidance 4220.1F, Third Party Contracting Requirements, and the FTA Master Agreement. FTA-related expenditures are documented, and clauses and certifications for eligible FTA assistance program funding have been incorporated. Procurements by WJCTC utilizing FTA funds are infrequent.



Watertown Jefferson County Area Transportation Council
Self-Certification

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